



COLORADO

Parks and Wildlife

Department of Natural Resources

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TO: Members of the Colorado Parks and Wildlife Commission
FROM: Brian Dreher, Terrestrial Section Manager; Danielle Isenhart, License, Pass and Reservation Section Manager; and Katie Lanter, Policy and Planning Supervisor
RE: Resident/nonresident allocation
DATE: November 6, 2020

On September 2, 2020, CPW Policy and Planning Supervisor Katie Lanter provided an overview of the Commission's policy on drawing license limitations for nonresidents. The presentation spurred further discussion by the Commission about whether to make changes to the policy and associated regulations and if so, the nature of those changes. The Commission asked CPW staff to provide additional information for its November 2020 meeting about 1) what allocation changes could potentially be implemented for the 2021 big game limited license draw; 2) how potential changes would impact CPW financially; 3) how preference point banking might come into play; and 4) how other states approach allocation. This memo speaks to these topics to set up further discussion at the November Commission meeting.

To build a better understanding among commissioners of how license allocation works within CPW, Terrestrial Section Manager, Brian Dreher and Danielle Isenhart, License, Pass and Reservation Section Manager recorded a License Allocation Tutorial. This short tutorial can be viewed by clicking on the following link: <https://youtu.be/4SnQKrply6g>.

Potential changes for the 2021 big game limited license draw

If the Commission would like to make changes that would be effective for the 2021 big game limited license draw, CPW staff recommends such changes be approved in November 2020. Acting in November would allow CPW to begin draw system testing in December as scheduled. Final action could be taken in January but that would give staff only three business days to make changes to the big game brochure before it is printed and would require retesting of certain species or components of the draw databases.

The concepts outlined in this memo are being seen by the Commission and the public at the same time, so the Commission may wish to consider whether additional public input is desired before any changes are adopted. Some of these possible changes would affect members of the public who may not have previously been involved in discussions about allocation.

In considering potential changes, the Commission may want to take into consideration how a change might influence the following elements:

- The *predictability* of drawing a license
- The position or *preference* of an applicant in relation to other applicants seeking the same license
- The applicants' ability to *access*, through the licensing draw, the premium hunt codes that require many preference points.

Additionally, the simplicity of the system and the ability for customers to understand the system is critical. Any proposed change should minimize unintended consequences for hunters to draw or continue to benefit from the preference point system. Proposed changes need to consider the "value" of preference points to the customer on the backside of any change.

All of the following approaches depend on the supply (quota) and the demand (applicants) for licenses, which together determine how many preference points it requires to draw a specific hunt code.

The following outlines some possible changes that staff could implement for the 2021 big game draw. Alternatively, the Commission could choose to maintain the status quo, or direct staff to come back with additional information or public input for changes to be implemented for 2022 or thereafter.

For all of the following options, if the Commission would like to update the three-year average and point threshold, it should be clarified whether the same three years and point threshold should be used going forward or if the Commission wants these updated at a set time interval (e.g. every 5 years).

Option 1: Updating the years used to calculate the three-year average for hunt codes requiring six or more preference points

Under the current policy, the 80/20 resident to nonresident allocation is based on the three-year average for hunt codes requiring six or more resident preference points in 2007, 2008 and 2009. Accordingly, for 2020, 867 licenses (36 deer and elk hunt codes) met this threshold for the 80/20 allocation. If the three-year average were updated to 2018, 2019 and 2020 demand for hunt codes with six or more preference points, the number of licenses increases to 2,203 for an 80/20 allocation (78 deer and elk hunt codes using 2020 baseline quota; refer to appendix A to see the full list of hunt codes that would be included under this option). Increasing the allocation of licenses to residents in this fashion is projected to decrease license revenue by up to about \$45,000 annually, if the same number of nonresidents do not purchase a license through the secondary draw or over-the-counter.

This option would help to account for the current demand for licenses. It would also put several hunt codes with primitive methods of take on the 80/20 allocation list, which would, in effect, give resident archery and muzzleloader hunters more licenses.

However, as described above, there would likely be a decrease in the license revenue as allocation shifts away from nonresident licenses to lower-cost resident licenses. This option would also require changes to the draw databases. Finally, if a rolling three-year average is used (instead of a static three-year average), much of the predictability that some hunters like from year-to-year would be removed, making it harder to anticipate when they may draw their desired license.

Option 2: Updating the preference-point threshold for determining the resident/nonresident allocation of licenses

The Commission could choose to update the preference point threshold for determining which hunt codes are allocated 80/20. For example, if the Commission chose to use the three-year average of 2018, 2019 and 2020 and raised the preference point threshold from six or more resident points to eight or more points, which generally reflects the amount of preference point creep that has been observed since 2009, then the number of licenses allocated 80/20 would be 1,377 (55 deer and elk hunt codes; refer to appendix B to see the full list of hunt codes that would be included under this option). Whether this change results in revenue loss depends on whether the number of licenses going to nonresidents decreases and if so, whether the same number of nonresidents still purchase a license through the secondary draw or over-the-counter. Using the threshold of eight or more points, projected revenue loss could be as high as nearly \$15,000 annually.

This option better represents, on average, the preference point creep that has happened since 2009 for all hunt codes. However, similar to option 1, there would likely be a decrease in the license revenue as allocation shifts away from nonresident licenses to lower-cost resident licenses. This option would also require changes to the draw databases. Finally, if a rolling three-year average is used (instead of a static three-year average), much of the predictability that some hunters like from year-to-year would be removed, making it harder to anticipate when they may draw their desired license.

Option 3: Updating the allocation percentage for certain Game Management Units (GMUs) and/or hunt codes based on relevant criteria

If the Commission feels that certain GMUs or hunt codes should have an 80/20 resident/nonresident allocation, the Commission could identify the criteria by which those GMUs or hunt codes are identified. The 2021 big game draw licenses could then be made available in those GMUs (or the relevant hunt codes) with an 80/20 allocation.

For example, if the Commission chose to use an 80/20 allocation for all either-sex or male hunt codes in high-demand GMUs (e.g., GMUs where 50% or more of the general, non-private land only, male and either sex hunt codes required 6+ preference points on average based on 2018, 2019 and 2020 demand), the number of licenses meeting these criteria would be 1,634 licenses (61 deer and elk hunt codes; refer to appendix C to see the full list of hunt codes

that would be included under this option). The projected decrease in license revenue from this approach could be as high as about \$34,000 annually.

This option reflects current high-demand, low-quota GMUs for deer and does an especially good job of reflecting the high-demand elk GMUs. Staff also views this approach as having more stability through time. In addition, this approach is more likely to include GMU's with a higher proportion of primitive methods of take on the list, especially for deer.

However, this approach could be difficult to explain to hunters, and it adds complexity to the regulations. Additionally, because this approach takes into consideration the whole GMU when determining the 80/20 allocation, a number of hunt codes would be included in this approach that do not require a minimum of 6 points to draw. For deer specifically, whether a GMU meets the high-demand criteria for this approach depends somewhat on if a GMU has a 4th season. GMUs with a 4th season garner more attention from high preference point applicants thereby lowering the number of points required for 2nd and 3rd rifle seasons and lessening the percentage of hunts requiring over 6 points. Given this, the GMU approach may not include many of the higher demand deer GMUs in the state. Finally, as with the other options, it is likely to decrease license revenue as allocation shifts away from nonresident licenses to lower-cost resident licenses.

Preference point banking

The Commission inquired in September about preference point banking. Banking is where an applicant's points can be split between multiple years for separate licenses by allowing them to use only the number of points needed to draw the license (within predefined parameters). Accrued points could potentially be used to draw multiple licenses over a number of years. Points are issued per species and can only be used to draw one license per species per year.

Banking may reduce point creep on higher point hunt codes by enticing higher point holders to use their points on several licenses instead of saving them for one high-demand hunt. Banking is often popular with high point holders because it would allow them an "out" by having two or more good hunts, rather than continuing to chase a particular high point hunt that has point creep.

However, banking of preference points greatly reduces the predictability of drawing a license and may also significantly change the minimum number of points that it takes to draw a license. This could potentially accelerate preference point creep across the entire system. Banking would increase preference point creep in the lower and middle point hunt codes, where preference point creep is currently minimal, because high point holders can draw multiple licenses thereby displacing lower point applicants. Stipulating that a minimum number of points be used (lost) per license drawn, such as 3 points above what is needed to draw, could potentially reduce the effect of point banking on these lower point hunt codes.

In the Big Game Attitude Survey conducted for the 2015-2019 Big Game Season Structure, survey respondents indicated that the fairest way to distribute licenses with a draw was, in order, preference points (33%), hybrid (18%), weighted (17%), random (15%), not sure (12%) and banking (5%). Given the low interest in banking and the potential complexity, CPW does not recommend that banking be considered for the 2021 big game draw.

Allocation in other states

To view Colorado’s allocation approach in context to other western states, here is a table showing each state’s nonresident allocation and whether they use a hard or soft cap.

STATE	NONRESIDENT (NR) ALLOCATION	CAP
Arizona	10% most species (exceptions are bear, javelina, antlerless licenses or any sex licenses)	Hard Cap
California	Elk 1 NR, pronghorn 1 NR, bighorn sheep 1 NR license	Hard Cap
Colorado	35% NR deer and elk licenses for hunt codes that required fewer than 6 resident ® preference points to draw (2007-2009 average) 20% NR for deer and elk licenses that took 6 or more resident preference points to draw(2007-2009 average) 10% NR for bighorn sheep, mountain goat and moose	Deer and Elk- Soft Cap Sheep, Goat & Moose - Hard Cap
Idaho	If quota is less than 10 for that hunt code - 1 NR license Otherwise not more than 10% for all species	Soft Cap

Montana	10% all species	Soft Cap
Nevada	10% all species	Hard Cap
New Mexico	84% allocation to residents, 10% R and NR w/ outfitter contract, 6% NR w/o outfitter contract	Soft Cap
Oregon	Deer 5%, Pronghorn 3%, Elk 5%, Bear 5% No less than 5% and no more than 10% for bighorn sheep and mountain goat	Hard Cap Soft Cap
Utah	10% for all species except turkey, sandhill crane and swan	Soft Cap
Washington	None	N/A
Wyoming	Elk 16% NR, 20% NR for deer, pronghorn, moose, and bison 25% NR mountain goat and bighorn sheep	Soft Cap

Appendix A: Updating the years used to calculate the three-year average for hunt codes requiring six or more preference points

HUNTS REQUIRING AN AVERAGE OF 6+ PREFERENCE POINTS*

Preference Points Levels Based on Minimum Preference Points Required for Residents

Updated 80/20 list

Average of 6+ preference pts.

used data from 2007, 2008, 2009

DM001O3R	EE001E1R
DM002O1M	EE001O1A
DM002O2R	EM001O1M
DM002O3R	EE001Y2R
DM010O4R	EE002E1R
DM021O3R	EE002O1A
DM044O4R	EM002O1M
DM061O4R	EE010E1R
DM074E1R	EE010O1A
DM082E1R	EM010O1M
DM103L1R	EE010Y2R
DM142L1R	EE040O1R
DM201O2R	EE061O1A
DM201O3R	EM061O1M
DM512L1R	EM061O1R
	EM061O2R
	EM061O3R
	EM061O4R
	EM076O1M
	EE201E1R
	EE201O1A
	EM201O1M
	EM851O1M
	EM851O1R
	EM851O2R
	EM851O3R

Average of 6+ preference pts.

used data from 2018, 2019, 2020

DM001O1M	EE001E1R
DM001O3R	EE001O1A
DM002O1A	EM001O1M
DM002O1M	EE002E1R
DM002O2R	EE002O1A
DM002O3R	EM002O1M
DM004O4R	EE010E1R
DM005O4R	EE010O1A
DM006O4R	EM010O1M
DM010O1A	EE040O1A
DM010O2R	EE040O1M
DM010O3R	EE040O1R
DM021O3R	EE040O2R
DM022O4R	EE040O3R
DM035O4R	EE040O4R
DM044O3R	EM049O1M
DM044O4R	EM049O1R
DM048E1R	EE061E1R
DM053O4R	EE061O1A
DM054O4R	EM061O1M
DM055O4R	EM061O1R
DM063O4R	EM061O2R
DM065E1R	EM061O3R
DM066O3R	EM061O4R
DM066O4R	EM076E1R
DM067O4R	EE076O1A
DM068O4R	EM076O1M
DM074E1R	EM076O1R
DM079O4R	EE201E1R
DM082E1R	EE201O1A
DM142L1R	EM201O1M
DM201O1A	EE851O1A
DM201O1M	EM851O1M
DM201O2R	EM851O1R
DM201O3R	EM851O2R
DM201O4R	EM851O3R
DM512S1R	EM851O4R
DM551O4R	
DM851O1R	
DM851O2R	
DF211L1R	

	# of hunt codes	total quota
deer	12	265
elk	24	602
total	36	867

	# of hunt codes	total quota	
	41	736	deer
	37	1,467	elk
	78	2,203	total
	+42	+1336	difference

■	On all lists
■	Will drop off the list if list were updated
■	To be added if list were updated

NOTES:

Based off of hunt codes and quota available in the 2020 primary draw
 Does not include Private Land Only (PLO) or Ranching for Wildlife (RWF) hunts
 Updates the three years used in average from 2007-2009 to 2018-2020

* Hunts determined based on Parks and Wildlife Commission policy, regulation and CPW business rules as of 9/13/20

Appendix B: Updating the years and the preference-point threshold

HUNTS REQUIRING AN AVERAGE OF X+ PREFERENCE POINTS*

Preference Points Levels Based on Minimum Preference Points Required for Residents

2010-2020 80/20 list

Average of **6+** preference pts.

used data from 2007, 2008, 2009

DM001O3R	EE001E1R
DM002O1M	EE001O1A
DM002O2R	EM001O1M
DM002O3R	EE001Y2R
DM010O4R	EE002E1R
DM021O3R	EE002O1A
DM044O4R	EM002O1M
DM061O4R	EE010E1R
DM074E1R	EE010O1A
DM082E1R	EM010O1M
DM103L1R	EE010Y2R
DM142L1R	EE040O1R
DM201O2R	EE061O1A
DM201O3R	EM061O1M
DM512L1R	EM061O1R
	EM061O2R
	EM061O3R
	EM061O4R
	EM076O1M
	EE201E1R
	EE201O1A
	EM201O1M
	EM851O1M
	EM851O1R
	EM851O2R
	EM851O3R

Updated 80/20 list

Average of **8+** preference pts.

used data from 2018, 2019, 2020

DM001O3R	EE001E1R
DM002O2R	EE001O1A
DM002O3R	EM001O1M
DM010O2R	EE002E1R
DM010O3R	EE002O1A
DM021O3R	EM002O1M
DM022O4R	EE010E1R
DM044O3R	EE010O1A
DM044O4R	EM010O1M
DM053O4R	EE040O1R
DM054O4R	EE040O2R
DM055O4R	EE040O3R
DM063O4R	EM049O1R
DM066O3R	EE061E1R
DM066O4R	EE061O1A
DM067O4R	EM061O1M
DM068O4R	EM061O1R
DM142L1R	EM061O2R
DM201O2R	EM061O3R
DM201O3R	EM061O4R
DM201O4R	EM076E1R
DM512S1R	EM076O1M
DM851O1R	EE201E1R
DM851O2R	EE201O1A
	EM201O1M
	EE851O1A
	EM851O1M
	EM851O1R
	EM851O2R
	EM851O3R
	EM851O4R

	# of hunt codes	total quota
deer	12	265
elk	24	602
total	36	867

	# of hunt codes	total quota	
	24	450	deer
	31	927	elk
	55	1,377	total
	+19	+510	difference

■	On all lists
■	Will drop off the list if list were updated
■	To be added if list were updated

NOTES:

Based off of hunt codes and quota available in the 2020 primary draw
 Does not include Private Land Only (PLO) or Ranching for Wildlife (RFW) hunts
 Updates the three years used in average from 2007-2009 to 2018-2020
 Updates the three year average floor by +2 to a minimum of 8+ resident points

* Hunts determined based on Parks and Wildlife Commission policy, regulation and CPW business rules as of 9/13/20

**Appendix C: Updating the allocation percentage for certain Game Management Units (GMUs)
based on relevant criteria**

HUNTS REQUIRING AN AVERAGE OF 6+ PREFERENCE POINTS*

Preference Points Levels Based on Minimum Preference Points Required for Residents

2010-2020 80/20 list

Average of **6+** preference pts.

used data from 2007, 2008, 2009	
DM001O3R	EE001E1R
DM002O1M	EE001O1A
DM002O2R	EM001O1M
DM002O3R	EE001Y2R
DM010O4R	EE002E1R
DM021O3R	EE002O1A
DM044O4R	EM002O1M
DM061O4R	EE010E1R
DM074E1R	EE010O1A
DM082E1R	EM010O1M
DM103L1R	EE010Y2R
DM142L1R	EE040O1R
DM201O2R	EE061O1A
DM201O3R	EM061O1M
DM512L1R	EM061O1R
	EM061O2R
	EM061O3R
	EM061O4R
	EM076O1M
	EE201E1R
	EE201O1A
	EM201O1M
	EM851O1M
	EM851O1R
	EM851O2R
	EM851O3R

Updated 80/20 list

All Either-sex & Male hunt codes
in high demand GMUs

used data from 2018, 2019, 2020	
DM001O1A	EE001E1R
DM001O1M	EE001O1A
DM001O2R	EM001O1M
DM001O3R	EE002E1R
DM002O1A	EE002O1A
DM002O1M	EM002O1M
DM002O2R	EE010E1R
DM002O3R	EE010O1A
DM010O1A	EM010O1M
DM010O1M	EE040O1A
DM010O2R	EE040O1M
DM010O3R	EE040O1R
DM201O1A	EE040O2R
DM201O1M	EE040O3R
DM201O2R	EE040O4R
DM201O3R	EE061E1R
DM201O4R	EE061O1A
DM512S1R	EM061O1M
DM851O1A	EM061O1R
DM851O1M	EM061O2R
DM851O1R	EM061O3R
DM851O2R	EM061O4R
	EM076E1R
	EE076O1A
	EM076O1M
	EM076O1R
	EM076O2R
	EM076O3R
	EE201E1R
	EE201O1A
	EM201O1M
	EE851K2R
	EE851K3R
	EE851O1A
	EM851O1M
	EM851O1R
	EM851O2R
	EM851O3R
	EM851O4R

	# of hunt codes	total quota
deer	12	265
elk	24	602
total	36	867

	# of hunt codes	total quota	
	22	223	deer
	39	1,411	elk
	61	1,634	total
	+25	+767	difference

- On all lists
- Will drop off the list if list were updated
- To be added if list were updated

NOTES:

Based off of hunt codes and quota available in the 2020 primary draw
Does not include Private Land Only (PLO) or Ranching for Wildlife (RFW) hunts
Based on GMUs that have 50% or more of the male or either-sex hunt codes require 6 or more points to draw on average for 2018, 2019 and 2020
for deer includes units 1, 2, 10, 201, 512, and 851 Bosque del Oso Only
for elk includes units 1, 2, 10, 40, 61, 76, 201 and 851 Bosque del Oso Only
Only includes either-sex and male hunt codes in high demand GMUs

* Hunts determined based on Parks and Wildlife Commission policy, regulation and CPW business rules as of 9/13/20

OPTION 1 - FINAL REGULATIONS - CHAPTER W-2 - BIG GAME

ARTICLE I - GENERAL PROVISIONS

#206 - APPLICATIONS AND DRAWINGS FOR LIMITED LICENSES

- A. Exceeding of Quota: The Division shall only exceed the number of licenses authorized by the Commission:
1. If there is proof of Division error in the application for or issuance of a limited license, provided that the director or his designee determines there will be no detrimental impact to the subject wildlife population.
 2. To issue licenses to hunters with mobility impairments or United States Armed Services Wounded Warrior hunters, who qualify for such licenses in accordance with regulation #206(B)(4)(e) or #206(B)(4)(f), provided there is no detrimental impact to the established herd population and sex ratio objectives. For each of these two programs:
 - no more than 100 limited antlerless deer, 100 limited doe pronghorn, and 200 limited antlerless elk licenses may be issued each year.
 - no more than 100 total antlered or either-sex licenses for deer or elk and buck pronghorn licenses in the aggregate may be issued each year.Provided further, that limited license numbers for wildlife ranching properties cannot exceed the levels established by the Division and the landowner on the Ranching for Wildlife Seasons Form.
- B. Application and Drawing Provisions and Restrictions:
1. General Provisions and Restrictions
 - a. Number of Applications: No person may submit more than one application per year for the regular drawing process for a limited license for any big game species, or more than one application per year for a leftover limited license draw for any species.
 - b. Additional Choice Applications: Any additional choice on any application must be for the same species as the first choice.
 - c. Valid Applications: Only complete and correct application forms will be accepted. Any forms involved in a violation of (a) or (b) above will be considered to be incorrect. Any incorrect application by one member of a group will invalidate the entire application.
 - d. To be eligible for any big game license draw an individual must have first purchased either a veterans lifetime resident combination license, a first responder lifetime resident combination license, an annual small game license, an annual small game/fishing combination license, an annual senior small game/fishing combination license, a senior lifetime fishing upgrade to an annual combination small game/fishing combination license, or an annual spring turkey license valid for the same license year as the big game license for which they are applying. Individuals that do not hold one of these qualifying licenses may not apply.

e. Group Applications: Group applications are accepted for the regular drawing for all species except moose and desert bighorn sheep, with no limit on the number of applicants per group except as follows:

Bighorn Sheep 2 applicant maximum

Mountain Goat 2 applicant maximum

Provided further that residents and nonresidents may not apply for the sheep or mountain goat on same group application.

f. Ranching for Wildlife: Non-residents are not eligible to apply for public Ranching for Wildlife licenses for any big game species.

g. Bighorn Sheep Access Program: Non-residents are not eligible to apply for public Bighorn Sheep Access Program licenses.

2. Restrictions by Species

a. Bighorn Sheep: Any person who harvests a Rocky Mountain bighorn sheep ram, one-half ($\frac{1}{2}$) curl or larger, except one taken on a Division auction or raffle license or a license issued in accordance with regulation #271 or #272, shall not be eligible to apply for, or participate in the drawing for a Rocky Mountain bighorn sheep ram license for the five years following the year in which the harvest occurred. During this five-year period a person may apply for a ewe license, but if unsuccessful will not receive preference points or chances. Any person who harvests a desert bighorn sheep, shall never again be eligible to apply for or participate in a desert bighorn sheep license drawing.

b. Mountain Goat: Any person who harvests a mountain goat, except one taken on an auction or raffle license, a special goat management license, or a license issued in accordance with regulation #271 or #272, shall not be eligible to apply for or participate in the drawing for a mountain goat license for the five years following the year in which the harvest occurred.

c. Moose: Any person who harvests an antlered moose, except one taken on an auction or raffle license, or a license issued in accordance with regulation #271 or #272 shall never again be eligible to apply for or participate in an antlered or either-sex moose license drawing.

3. Application Submittal

a. Applications for limited licenses will be accepted only by methods (on-line or by phone) provided by the Division.

b. Application submittal shall include a \$7.00 non-refundable application fee for residents and a \$9.00 non-refundable application fee for nonresidents.

c. Applications for the regular drawing must be submitted appropriately no later than 8:00 PM Mountain Time on the first Tuesday in April. Applications not submitted by this deadline are void.

4. Preference Systems

Note: see also §33-4-103, C.R.S.

a. Landowner Preference: General Provisions

1. Preference for hunting licenses under the Landowner Preference Program shall only be given to eligible landowners who apply using the Landowner registration form(s) provided by the division. Only complete and correct registration forms will be accepted. Except for the carryover registration provided in § 33-4-103(2)(c), C.R.S., registration in the Landowner Preference Program is valid for 5 years. All landowners shall re-register their properties every 5 years (or on or before July 1, 2016 for carryover registrations) to continue participation, if desired, in the Landowner Preference Program.
2. As a condition of registration and participation in the Landowner Preference Program, landowners shall provide and maintain accurate ownership information with the division for all lands registered in the Program. During the statutory period of carryover registration provided in §33-4-103(2)(c), C.R.S., and any five-year registration period, landowners shall notify the division of any changes to required registration information in writing within 30 days.
3. Landowner preference is species specific and available only in units that are totally limited for all rifle licenses for deer, elk or pronghorn and vouchers will be allocated to eligible landowners by unit, species, sex and season. In units where vouchers remain after the initial allocation, eligible landowners may apply for the unused vouchers and shall pay \$25 for each reallocated female (antlerless/doe) and \$40 for each either-sex or male (antlered/buck) voucher. Unsuccessful applicants will receive a refund check.
4. Vouchers not otherwise allocated to landowners as part of the Landowner Preference Program shall be made available as licenses to the general public in the remaining limited licenses draws or sales.
5. All landowners and hunters participating in the Landowner Preference Program shall file reports using the forms provided by the division. Reports must be complete and correct, and submitted to the Division by within 30 days after the close of the season.
6. Landowners and their registered properties may be audited for compliance with eligibility requirements of the Landowner Preference Program during any carryover or 5-year registration period. Notice of any noncompliance will be provided in writing to the landowner and the landowner shall have 30 days to resolve the noncompliance or withdraw the property from the Landowner Preference Program.

b. Landowner Preference: Voucher Requirements and Restrictions

1. Vouchers shall only be transferred by the landowner or the landowner's land manager, if any, directly to an individual to be used by that individual for the purchase of a license. Landowners may only designate one land manager for all lands registered in the Landowner Preference Program in any one unit.
2. The transfer of any voucher must include permission to access and hunt all lands in the unit registered in the Landowner Preference Program for the entire season for which the voucher was awarded. Such access

shall be allowed without discrimination between hunters accessing the property, and without restriction other than manner of access restrictions (foot, horseback, vehicular) that are reasonably necessary to prevent damage to property.

3. The transfer of a voucher by any person other than the landowner or the landowner's land manager to any person other than an individual for purchase of a license is prohibited. Violation of this prohibition shall void the voucher and any license purchased with it.
4. No person shall broker a voucher on behalf of any landowner or person, or use or possess any brokered voucher. Violation of this prohibition shall void the voucher and any license purchased with it.

c. Landowner Preference: Disqualification

1. Landowners, or the landowner's land manager, who fail to comply with any requirements of the Landowner Preference Program, may be disqualified from participation in the Program from one to five years. Disqualification of a joint or co-owner of property registered with the Landowner Preference Program shall disqualify all other joint or co-owners of the registered properties from participation in the Program.
2. Disqualification of a landowner from the Landowner Preference Program shall invalidate all preference points associated with property registered by the landowner in the Program.
3. Any landowner, or the landowner's land manager, that has been disqualified from the Landowner Preference Program shall not register properties, apply for vouchers or acquire or use any vouchers during the term of disqualification. Landowners that have been disqualified from participation in the Landowner Preference Program shall be required to re-register at the end of their period of disqualification and prior to further participation, if desired, in the Program.
4. Any other person that fails to comply with any requirements of the Landowner Preference Program may also be disqualified from participation in the Landowner Preference Program from one to five years. Any person disqualified shall not participate in the Landowner Preference Program in any manner, including, but not limited to, as a landowner, as a landowner's land manager, enrolling properties in any name, submitting applications for vouchers, receiving vouchers, transferring vouchers, redeeming vouchers or using licenses obtained with vouchers.
5. Any person convicted of a violation of the Landowner Preference Program will be given notice in writing of their possible disqualification from the Landowner Preference Program and the opportunity to appear and show cause why they should not be disqualified from participation in the Program. Any such disqualification hearing shall be held in the Denver office of the division, or at another location acceptable to the division. Notice of any resulting disqualification shall be sent to the person by certified mail, return receipt requested.

d. Youth Preference - a minimum of 15 percent of the number of the limited doe pronghorn licenses, limited either-sex and antlerless deer licenses and limited

antlerless elk licenses established for each GMU shall be made available for purchase by qualified youth applicants. Licenses shall be available through application and computer selection from the Division headquarters, 6060 Broadway, Denver, CO 80216. Licenses not allocated to youth shall be made available to the general public in the remaining drawings.

1. Any eligible hunter, ages 12-17 is entitled to youth hunt preference for all seasons and methods of take for the license types listed in the preceding paragraph, except that public Ranching for Wildlife and Air Force Academy licenses shall not be included in this preference. The applicant must submit an individual application for the desired, eligible license on forms provided by the Division. Group applications will not be accepted for youth preference. Where more than one (1) hunt code choice is shown on the application, all hunt codes must be youth preference-eligible hunt codes.
 2. Youth preference will be set at 50% for all antlerless deer licenses in GMUs 55, 66, 67, and 551.
- e. Youth Outreach Hunting Licenses – The Director may make additional youth outreach program deer, elk and pronghorn licenses available to qualified organizations sponsoring youth hunting activities.
1. There will be no more than 300 elk licenses (50 antlered or either-sex, 250 antlerless), no more than 200 deer licenses (50 antlered or either-sex, 150 antlerless) and no more than 200 pronghorn licenses (30 buck or either-sex, 170 doe) issued annually under this subsection.
 2. Licenses in game management units with at least one hunt code requiring 6 or more resident preference points to draw, excluding Ranching for Wildlife properties, will not be authorized for use under this subsection unless the request is for a hunt exclusively on private land.
 3. Licenses are issued on a first come, first served basis to qualified organizations. No more than 10 licenses may be issued per event to any single requesting organization.
 4. Requested dates for hunting events must occur between August 15 and January 31 each year.
 5. Organizations who wish to request a Youth Outreach license must submit the request in writing to Colorado Parks and Wildlife, State Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216 no later than 60 days prior to the planned hunting event.
 6. Licenses are limited to youth hunters 12 to 17 years of age.
- f. Novice Adult Outreach Hunting Licenses – The Director may make additional novice adult outreach program deer, elk and pronghorn licenses available to qualified organizations sponsoring novice adult hunting activities.
1. For the purpose of these regulations a novice adult hunter is defined as a Colorado resident 18 years of age or older, who has either: no big game license purchase history, only held a big game hunting license(s) in the

previous year, or has no big game license purchase history in the previous five years.

2. There will be no more than 300 elk licenses (50 antlered or either-sex, 250 antlerless), no more than 200 deer licenses (50 antlered or either-sex, 150 antlerless) and no more than 200 pronghorn licenses (30 buck or either-sex, 170 doe) issued annually under this subsection.
 3. Licenses in game management units with at least one hunt code requiring 6 or more resident preference points to draw, excluding Ranching for Wildlife properties, will not be authorized for use under this subsection unless the request is for a hunt exclusively on private land.
 4. Licenses are issued on a first come, first served basis to qualified organizations. No more than 10 licenses may be issued per event to any single requesting organization.
 5. Requested dates for hunting events must occur between August 15 and January 31 each year.
 6. Organizations who wish to request a Novice Adult Hunter Outreach license must submit the request in writing to Colorado Parks and Wildlife, State Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216 no later than 60 days prior to the planned hunting event.
- g. Hunting Licenses for Hunters with Mobility Impairments - The Director may make certain deer, elk, and pronghorn licenses available to qualified hunters with mobility impairments.
1. Applicants for hunting licenses for hunters with mobility impairments must have a mobility impairment resulting from permanent medical conditions, which makes it physically impossible for them to hunt without the assistance of an attendant. Evidence of an impossibility to participate in the hunt without the assistance of an attendant may include, but is not limited to, prescribed use of a wheel chair; shoulder or arm crutches; walker; two canes; or other prescribed medical devices or equipment.
 2. Applications for antlerless deer and elk and doe pronghorn licenses for hunters with mobility impairments shall be made on the form available from, and submitted with the applicable license fee to, the Division, Limited License Office, 6060 Broadway, Denver, Colorado, 80216. Applications for antlered deer and elk and pronghorn buck licenses for hunters with mobility impairments shall be made on the form available from, and submitted with the applicable license fee to, the applicable Division regional service center. Hunters may apply from the Monday after the May Commission meeting through the last day of the rifle seasons.
 3. Applications for hunting licenses for hunters with mobility impairments shall contain a statement from a licensed medical doctor or a certified physical, occupational, or recreational therapist describing the applicant's mobility impairment and the permanent medical condition which makes it impossible for the applicant to hunt without the assistance of an attendant. Additional documentation may be required if necessary to

establish the applicant's eligibility for a hunting license for hunters with mobility impairments. For the 2001 seasons and thereafter, once certified by the Division as mobility-impaired according to these regulations, applicants will not be required to submit the medical statement.

4. Antlerless deer and elk and doe pronghorn licenses will be available in all game management units with a total allocation of more than 100 antlerless deer or 100 antlerless elk or 50 doe pronghorn during the rifle seasons described in #250, #257, and #262 of these regulations. For any one game management unit no more than 10 licenses or 2 percent of the total number of limited antlerless deer or elk or doe pronghorn licenses for the game management unit, whichever number is greater, shall be issued as hunting licenses for hunters with mobility impairments for the species in question.
 5. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be private land only licenses and will be available for hunt codes requiring four or fewer resident preference points to draw in the previous year in all game management units with a total allocation of more than 100 antlered or either-sex deer, 100 antlered or either-sex elk, or 50 buck pronghorn during the rifle seasons described in #250, #257 and #262 of these regulations. For any one game management unit no more than 5 licenses or 2 percent of the total number of limited antlered, either-sex or buck licenses for the game management unit, whichever is greater, shall be issued as hunting licenses for hunters with mobility impairments for the species in question.
 6. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be approved by the applicable Regional Manager on a case-by-case basis for hunters who qualify as mobility-impaired in instances where an organization assisting hunters with mobility impairments has coordinated a hunting opportunity specifically for this program and where all other avenues of obtaining a license have been exhausted.
 7. Hunting licenses for hunters with mobility impairments will be valid only for the season dates and any units included in the authorized hunt code. Licenses for hunters with mobility impairments may not be issued for Ranching for Wildlife properties unless otherwise provided in the ranch contract.
- h. Wounded Warrior Hunting Licenses - The Director may make certain deer, elk, and pronghorn licenses available to qualified participants in any United States Armed Services Wounded Warrior programs.
1. Applicants must be members of the United States Armed Forces, who are residents of, or stationed in, Colorado returning from post-September 11, 2001 overseas contingency operations who have been so severely injured during combat, including combat-related support activities, that they will require years of intense, ongoing care or assistance. Additionally, applicants must be members of a United States Armed Services Wounded Warrior program, as defined in 33-4-102(1.9) C.R.S., and must be assigned to a military medical treatment facility at the time of application for this program.

2. Applications shall contain a statement from a licensed medical doctor certifying the applicant's eligibility under the criteria in 1 above. Additional documentation may be required if necessary to establish the applicant's eligibility under this program.
3. Applications for antlerless deer and elk and doe pronghorn licenses shall be made on the form available from the Division, Limited License Office, 6060 Broadway, Denver, Colorado. Applications for antlered deer and elk and pronghorn buck licenses shall be made on the form available from the applicable Division regional service center. Hunters may apply from the Monday after the May Commission meeting through the last day of the rifle seasons. Licenses issued under this program shall be issued as free licenses.
4. Antlerless deer and elk and doe pronghorn licenses will be available in all game management units with a total allocation of more than 100 antlerless deer or 100 antlerless elk or 50 doe pronghorn during the rifle seasons described in 250, 257, and 262 of these regulations. Licenses issued for military installations will be exempted from these minimum license requirements. Wounded Warrior licenses issued for military installation property will be approved by the applicable Regional Manager. For any one game management unit no more than 10 licenses or 2 percent of the total number of limited antlerless deer or elk or doe pronghorn licenses for the game management unit, whichever number is greater, shall be issued as Wounded Warrior hunting licenses for the species in question.
5. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be private land only licenses and will be available for hunt codes requiring four or fewer resident preference points to draw in the previous year in all game management units with a total allocation of more than 100 antlered or either-sex deer, 100 antlered or either-sex elk, or 50 buck pronghorn during the rifle seasons described in #250, #257 and #262 of these regulations. Licenses issued for military installations will be exempted from these preference point and minimum license requirements. Wounded Warrior licenses issued for military installation property will be approved by the applicable Regional Manager. For any one game management unit no more than 5 licenses or 2 percent of the total number of limited antlered, either-sex or buck licenses for the game management unit, whichever is greater, shall be issued as Wounded Warrior hunting licenses for the species in question.
6. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be approved by the applicable Regional Manager on a case-by-case basis for hunters who qualify under this program in instances where an organization assisting Wounded Warrior hunters has coordinated a hunting opportunity specifically for this program and where all other avenues of obtaining a license have been exhausted.
7. Wounded Warrior hunting licenses will be valid only for the season dates and any units included in the authorized hunt code. Wounded Warrior hunting licenses may not be issued for Ranching for Wildlife properties unless otherwise provided in the ranch contract.

- i. Dream Hunt Hunting Licenses – The Director may make available additional deer, elk, pronghorn, mountain lion and black bear licenses to individuals qualified under this subsection.
 - 1. Applicants for Dream Hunt licenses must be at least 12 and under 22 years of age, and must have a terminal illness or a life-threatening disease or injury.
 - 2. A request for a Dream Hunt license must be made, in writing, by a sponsoring organization, documenting the individual's life-threatening or terminal condition, desired, hunt experience, desired location, time frame and logistical considerations. Requests should be sent to the Division of Parks and Wildlife, Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216.
 - 3. Requested dates for hunting events must occur between August 15 and January 31 each year, with preferred dates occurring during an existing season for the requested species. However, alternate dates may be approved by the Director on a case-by-case basis as an applicant's condition requires.
 - 4. Written landowner permission must be obtained prior to issuance of a license under this subsection if the individual will be hunting on private land.

- j. Preference Points and Chances

- 1. Preference will be given for qualifying applications for first choice hunt codes only and shall be subject to the following provisions:
 - aa. Deer, Elk, Pronghorn, and Bear: one preference point will be awarded to each person who qualifies for and fails to draw a limited license for deer, elk, pronghorn, or bear as a first choice in the regular drawing or who applies using a first choice hunt code established for the purpose of accumulating a preference point only. Preference points will be used in future drawings for the same species and will accumulate until the applicant obtains a first choice license. When an applicant obtains a first choice license, all accumulated preference points for that species become void. If an applicant both fails to apply for a species and has not purchased a license for that same species during any given 10-year period, all accumulated preference points for that species become void. If an applicant accepts a first choice license that has been returned and reissued manually, all accumulated preference points for that species become void. No preference points are required for purchasing a returned license placed on the leftover list. In those hunt codes requiring 10 or more resident preference points to draw, up to 20 percent of available licenses for deer, elk, pronghorn and bear shall be issued through a random drawing. The number of preference points required to draw shall be determined by a three-year average for the 2007, 2008, and 2009 limited license draws. A minimum of five individual preference points is required for an applicant to participate in the random drawing. Group applications shall not be eligible to participate in the random drawing.

- bb. Rocky Mountain Bighorn Sheep, Mountain Goat, and Moose: One preference point will be awarded to each person who qualifies for and fails to draw a first choice license, until three preference points have been accumulated. Each time an applicant with three (3) points qualifies for and fails to draw a first choice license for rocky mountain bighorn sheep, mountain goat or moose the applicant will be awarded one (1) weighted preference point to be used in future drawings for that species. Applicants with at least three (3) preference points or any number of weighted preference points will be given weighted preference during the license drawings for each applicable species. Weighted preference is calculated by converting the applicant's original application number into a new random application number, then dividing that random application number by the number of weighted preference points the applicant currently has for that species plus one. The resulting number is the applicant's final and only application number. Final application numbers are sorted from lowest number to highest number, with licenses awarded to applicants starting on the top of the list (lowest number), working down the list until no licenses for that species remain. When an applicant obtains a first choice license, all accumulated preference points for that species become void. If an applicant both fails to apply for a species and has not purchased a license for that same species during any given 10-year period, all accumulated preference points for that species become void. If an applicant accepts a first choice license that has been returned and reissued, all accumulated preference points for that species become void.
- cc. In addition to the \$7 application fee, a resident applicant who is unsuccessful on their first choice (except youth as defined by 33-4-117 C.R.S., lifetime license holders, and Colorado resident military personnel on active duty outside Colorado), or a resident who applies using a first choice hunt code established for the purpose of accumulating a preference point or weighted preference point only, for moose, Rocky Mountain bighorn sheep, or mountain goat will be assessed a \$50 fee to receive a preference point or weighted preference point. In addition to the \$9 application fee, a nonresident applicant who is unsuccessful on their first choice (except youth as defined by 33-4-117 C.R.S.), or a nonresident who applies using a first choice hunt code established for the purpose of accumulating a preference point or weighted preference point only, for moose, Rocky Mountain bighorn sheep, or mountain goat will be assessed a \$100 fee to receive a preference point or weighted preference point. The fee, per species, shall entitle the hunter to preference points or weighted preference points for any unsuccessful first choice moose, Rocky Mountain bighorn sheep, or mountain goat application in that year. If the applicant chooses to not pay the preference point fee, the applicant will not receive a preference point or weighted preference point for that application.
- dd. Applications receiving preference points will be given priority over all applications with fewer points. Group applications will receive preference at the level of the group member with the fewest accumulated preference points, and, where applicable, the fewest accumulated chances, except that group applications will not be successful, regardless of preference point level or number of

chances, when there are fewer licenses remaining in the hunt code quota than the number of applicants in the group.

- ee. In lieu of applying through the regular limited license draw, any active duty member of the United States Armed Forces who is stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall, upon their return to the United States, be eligible to apply for preference points for any regular limited license draw that occurred during their absence. Applications for preference points shall be made on forms provided by the Division and filed within six months upon the member's return to the United States.

5. Drawing Processes

- a. Applications using landowner preference and youth preference shall be drawn, in that order, prior to drawing general public applications for the same species.
- b. Except as otherwise provided, applicants who applied properly for deer, elk, or pronghorn in the regular drawing and are unsuccessful will be given the option to apply for a leftover drawing.
- c. Unsuccessful applicants will be notified of their accumulated preference points on their on-line account.
- d. Nonresident hunter drawing limitations (first choice applications only)
 - 1. Nonresidents hunters shall receive no more than 10% of available moose, bighorn sheep and mountain goat licenses for all hunt codes. In the event there are an insufficient number of nonresident applications for the allocated number of moose, bighorn sheep or mountain goat licenses in any hunt code, the excess nonresident licenses will be issued to residents through the regular drawing process. These drawing limitations do not apply to the issuance of Bighorn Sheep Access Program (BSAP) licenses.
 - 2. Unless there is an insufficient number of resident applications, nonresident hunters shall receive no more than 35% of available deer and elk licenses for hunt codes requiring fewer than six preference points for resident hunters to draw in the regular drawing, and no more than 20% of available deer and elk licenses for hunt codes requiring six or more preference points for resident hunters to draw in the regular drawing as calculated using a three-year average for the ~~2018~~2007, ~~2019~~2008, and ~~2020~~2009 limited license draws. These drawing limitations do not apply to the issuance of Private Land Only and Ranching for Wildlife licenses.

6. Leftover Licenses, Drawing Provisions and Restrictions

- a. Elk, deer, pronghorn and bear licenses which are not issued through the regular drawing will be issued as "leftover" licenses, (through one "leftover" drawing process if the number of "leftover" licenses is sufficient to justify the administrative cost).

- b. Only persons who apply for a limited license and who are unsuccessful are eligible for the leftover license drawing. Applicants for the leftover drawing may only apply for the same species that they applied for in the initial drawing.
 - c. Any eligible hunter, ages 12 – 17 shall receive preference for leftover deer and elk licenses.
 - d. Any active duty member of the United States Armed Forces stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall be allowed a preference for the purchase of leftover licenses prior to their sale to the general public.
 - e. Group applications are not accepted for leftover licenses.
 - f. Applicants must apply on-line or over the phone following the regular drawing.
 - g. Applications must be submitted no later than 8:00 PM Mountain Time on the first Tuesday in July, annually. Applications not submitted by this deadline are void.
 - h. Leftover Ranching for Wildlife licenses will not be available through the standard over-the-counter leftover process. For information regarding the availability of these licenses on a first-come, first-served basis, please refer to the big game drawing brochure or call the Division at (303) 297-1192.
7. 2020 Secondary Draw, Leftover Licenses, Drawing Provisions and Restrictions
- a. Starting in 2020, elk, deer, pronghorn and bear licenses which are not issued through the regular drawing will be issued through a secondary drawing process if the number of remaining licenses is sufficient to justify the administrative cost.
 - b. Any eligible hunter, ages 12 – 17 shall receive preference for the secondary draw for elk, deer, pronghorn and bear licenses.
 - c. There is no landowner preference for the secondary draw.
 - d. Any active duty member of the United States Armed Forces stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall be allowed a preference for the purchase of leftover licenses prior to their sale to the general public.
 - e. Group applications are not accepted for the secondary draw.
 - f. Applicants for the secondary draw must apply on-line or over the phone following the regular drawing.
 - g. Secondary draw applications must be submitted no later than 8:00 PM Mountain Time the first Tuesday in July. Applications not submitted by this deadline are void.
 - h. Secondary draw applications not submitted by 8:00 PM Mountain Time the first Tuesday in July, will become void.

- i. Except for Ranching for Wildlife licenses, any licenses remaining after the secondary draw, will be placed on the leftover license list and will become available through the standard over-the-counter leftover process. For information regarding the availability of leftover Ranching for Wildlife licenses available on a first-come, first-served basis, please refer to the big game drawing brochure or call the Division at (303) 297-1192.

Basis and Purpose:

Updating the method used to determine the resident/nonresident allocation of licenses in the regular limited license draw by updating the years used to calculate the three-year average for hunt codes requiring six or more preference points

Previously the resident/nonresident allocation of licenses in the regular limited license draw were based on the three-year average for hunt codes requiring six or more resident preference points in 2007, 2008 and 2009. The years used to calculate the three-year average of preference points for a particular hunt code were updated to 2018, 2019 and 2020 for the regular limited license draw. Updating the years used to calculate the three-year average accounts for current demand.

The statements of basis and purpose for these regulations can be obtained from the Colorado Division of Parks and Wildlife, Office of the Regulations Manager by emailing dnr_cpw_planning@state.co.us. The statements of basis and purpose are not available at the Division of Parks and Wildlife headquarters due to the closure of these facilities to the public in light of the COVID-19 pandemic.

The primary statutory authority for these regulations can be found in § 24-4-103, C.R.S., and the state Wildlife Act, §§ 33-1-101 to 33-6-209, C.R.S., specifically including, but not limited to: §§ 33-1-106, C.R.S.

EFFECTIVE DATE - THESE REGULATIONS SHALL BECOME EFFECTIVE MARCH 1, 2021 AND SHALL REMAIN IN FULL FORCE AND EFFECT UNTIL REPEALED, AMENDED OR SUPERSEDED.

APPROVED AND ADOPTED BY THE PARKS AND WILDLIFE COMMISSION OF THE STATE OF COLORADO THIS 19TH DAY OF NOVEMBER, 2020.

**APPROVED:
Marvin McDaniel
Chair**

**ATTEST:
Marie Haskett
Secretary**

OPTION 2 - FINAL REGULATIONS - CHAPTER W-2 - BIG GAME

ARTICLE I - GENERAL PROVISIONS

#206 - APPLICATIONS AND DRAWINGS FOR LIMITED LICENSES

A. Exceeding of Quota: The Division shall only exceed the number of licenses authorized by the Commission:

1. If there is proof of Division error in the application for or issuance of a limited license, provided that the director or his designee determines there will be no detrimental impact to the subject wildlife population.
2. To issue licenses to hunters with mobility impairments or United States Armed Services Wounded Warrior hunters, who qualify for such licenses in accordance with regulation #206(B)(4)(e) or #206(B)(4)(f), provided there is no detrimental impact to the established herd population and sex ratio objectives. For each of these two programs:
 - no more than 100 limited antlerless deer, 100 limited doe pronghorn, and 200 limited antlerless elk licenses may be issued each year.
 - no more than 100 total antlered or either-sex licenses for deer or elk and buck pronghorn licenses in the aggregate may be issued each year.Provided further, that limited license numbers for wildlife ranching properties cannot exceed the levels established by the Division and the landowner on the Ranching for Wildlife Seasons Form.

B. Application and Drawing Provisions and Restrictions:

1. General Provisions and Restrictions
 - a. Number of Applications: No person may submit more than one application per year for the regular drawing process for a limited license for any big game species, or more than one application per year for a leftover limited license draw for any species.
 - b. Additional Choice Applications: Any additional choice on any application must be for the same species as the first choice.
 - c. Valid Applications: Only complete and correct application forms will be accepted. Any forms involved in a violation of (a) or (b) above will be considered to be incorrect. Any incorrect application by one member of a group will invalidate the entire application.
 - d. To be eligible for any big game license draw an individual must have first purchased either a veterans lifetime resident combination license, a first responder lifetime resident combination license, an annual small game license, an annual small game/fishing combination license, an annual senior small game/fishing combination license, a senior lifetime fishing upgrade to an annual combination small game/fishing combination license, or an annual spring turkey license valid for the same license year as the big game license for which they are applying. Individuals that do not hold one of these qualifying licenses may not apply.

- e. Group Applications: Group applications are accepted for the regular drawing for all species except moose and desert bighorn sheep, with no limit on the number of applicants per group except as follows:

Bighorn Sheep 2 applicant maximum

Mountain Goat 2 applicant maximum

Provided further that residents and nonresidents may not apply for the sheep or mountain goat on same group application.

- f. Ranching for Wildlife: Non-residents are not eligible to apply for public Ranching for Wildlife licenses for any big game species.

- g. Bighorn Sheep Access Program: Non-residents are not eligible to apply for public Bighorn Sheep Access Program licenses.

2. Restrictions by Species

- a. Bighorn Sheep: Any person who harvests a Rocky Mountain bighorn sheep ram, one-half (½) curl or larger, except one taken on a Division auction or raffle license or a license issued in accordance with regulation #271 or #272, shall not be eligible to apply for, or participate in the drawing for a Rocky Mountain bighorn sheep ram license for the five years following the year in which the harvest occurred. During this five-year period a person may apply for a ewe license, but if unsuccessful will not receive preference points or chances. Any person who harvests a desert bighorn sheep, shall never again be eligible to apply for or participate in a desert bighorn sheep license drawing.

- b. Mountain Goat: Any person who harvests a mountain goat, except one taken on an auction or raffle license, a special goat management license, or a license issued in accordance with regulation #271 or #272, shall not be eligible to apply for or participate in the drawing for a mountain goat license for the five years following the year in which the harvest occurred.

- c. Moose: Any person who harvests an antlered moose, except one taken on an auction or raffle license, or a license issued in accordance with regulation #271 or #272 shall never again be eligible to apply for or participate in an antlered or either-sex moose license drawing.

3. Application Submittal

- a. Applications for limited licenses will be accepted only by methods (on-line or by phone) provided by the Division.

- b. Application submittal shall include a \$7.00 non-refundable application fee for residents and a \$9.00 non-refundable application fee for nonresidents.

- c. Applications for the regular drawing must be submitted appropriately no later than 8:00 PM Mountain Time on the first Tuesday in April. Applications not submitted by this deadline are void.

4. Preference Systems

Note: see also §33-4-103, C.R.S.

a. Landowner Preference: General Provisions

1. Preference for hunting licenses under the Landowner Preference Program shall only be given to eligible landowners who apply using the Landowner registration form(s) provided by the division. Only complete and correct registration forms will be accepted. Except for the carryover registration provided in § 33-4-103(2)(c), C.R.S., registration in the Landowner Preference Program is valid for 5 years. All landowners shall re-register their properties every 5 years (or on or before July 1, 2016 for carryover registrations) to continue participation, if desired, in the Landowner Preference Program.
2. As a condition of registration and participation in the Landowner Preference Program, landowners shall provide and maintain accurate ownership information with the division for all lands registered in the Program. During the statutory period of carryover registration provided in §33-4-103(2)(c), C.R.S., and any five-year registration period, landowners shall notify the division of any changes to required registration information in writing within 30 days.
3. Landowner preference is species specific and available only in units that are totally limited for all rifle licenses for deer, elk or pronghorn and vouchers will be allocated to eligible landowners by unit, species, sex and season. In units where vouchers remain after the initial allocation, eligible landowners may apply for the unused vouchers and shall pay \$25 for each reallocated female (antlerless/doe) and \$40 for each either-sex or male (antlered/buck) voucher. Unsuccessful applicants will receive a refund check.
4. Vouchers not otherwise allocated to landowners as part of the Landowner Preference Program shall be made available as licenses to the general public in the remaining limited licenses draws or sales.
5. All landowners and hunters participating in the Landowner Preference Program shall file reports using the forms provided by the division. Reports must be complete and correct, and submitted to the Division by within 30 days after the close of the season.
6. Landowners and their registered properties may be audited for compliance with eligibility requirements of the Landowner Preference Program during any carryover or 5-year registration period. Notice of any noncompliance will be provided in writing to the landowner and the landowner shall have 30 days to resolve the noncompliance or withdraw the property from the Landowner Preference Program.

b. Landowner Preference: Voucher Requirements and Restrictions

1. Vouchers shall only be transferred by the landowner or the landowner's land manager, if any, directly to an individual to be used by that individual for the purchase of a license. Landowners may only designate one land manager for all lands registered in the Landowner Preference Program in any one unit.
2. The transfer of any voucher must include permission to access and hunt all lands in the unit registered in the Landowner Preference Program for the entire season for which the voucher was awarded. Such access

shall be allowed without discrimination between hunters accessing the property, and without restriction other than manner of access restrictions (foot, horseback, vehicular) that are reasonably necessary to prevent damage to property.

3. The transfer of a voucher by any person other than the landowner or the landowner's land manager to any person other than an individual for purchase of a license is prohibited. Violation of this prohibition shall void the voucher and any license purchased with it.
4. No person shall broker a voucher on behalf of any landowner or person, or use or possess any brokered voucher. Violation of this prohibition shall void the voucher and any license purchased with it.

c. Landowner Preference: Disqualification

1. Landowners, or the landowner's land manager, who fail to comply with any requirements of the Landowner Preference Program, may be disqualified from participation in the Program from one to five years. Disqualification of a joint or co-owner of property registered with the Landowner Preference Program shall disqualify all other joint or co-owners of the registered properties from participation in the Program.
2. Disqualification of a landowner from the Landowner Preference Program shall invalidate all preference points associated with property registered by the landowner in the Program.
3. Any landowner, or the landowner's land manager, that has been disqualified from the Landowner Preference Program shall not register properties, apply for vouchers or acquire or use any vouchers during the term of disqualification. Landowners that have been disqualified from participation in the Landowner Preference Program shall be required to re-register at the end of their period of disqualification and prior to further participation, if desired, in the Program.
4. Any other person that fails to comply with any requirements of the Landowner Preference Program may also be disqualified from participation in the Landowner Preference Program from one to five years. Any person disqualified shall not participate in the Landowner Preference Program in any manner, including, but not limited to, as a landowner, as a landowner's land manager, enrolling properties in any name, submitting applications for vouchers, receiving vouchers, transferring vouchers, redeeming vouchers or using licenses obtained with vouchers.
5. Any person convicted of a violation of the Landowner Preference Program will be given notice in writing of their possible disqualification from the Landowner Preference Program and the opportunity to appear and show cause why they should not be disqualified from participation in the Program. Any such disqualification hearing shall be held in the Denver office of the division, or at another location acceptable to the division. Notice of any resulting disqualification shall be sent to the person by certified mail, return receipt requested.

d. Youth Preference - a minimum of 15 percent of the number of the limited doe pronghorn licenses, limited either-sex and antlerless deer licenses and limited

antlerless elk licenses established for each GMU shall be made available for purchase by qualified youth applicants. Licenses shall be available through application and computer selection from the Division headquarters, 6060 Broadway, Denver, CO 80216. Licenses not allocated to youth shall be made available to the general public in the remaining drawings.

1. Any eligible hunter, ages 12-17 is entitled to youth hunt preference for all seasons and methods of take for the license types listed in the preceding paragraph, except that public Ranching for Wildlife and Air Force Academy licenses shall not be included in this preference. The applicant must submit an individual application for the desired, eligible license on forms provided by the Division. Group applications will not be accepted for youth preference. Where more than one (1) hunt code choice is shown on the application, all hunt codes must be youth preference-eligible hunt codes.
 2. Youth preference will be set at 50% for all antlerless deer licenses in GMUs 55, 66, 67, and 551.
- e. Youth Outreach Hunting Licenses – The Director may make additional youth outreach program deer, elk and pronghorn licenses available to qualified organizations sponsoring youth hunting activities.
1. There will be no more than 300 elk licenses (50 antlered or either-sex, 250 antlerless), no more than 200 deer licenses (50 antlered or either-sex, 150 antlerless) and no more than 200 pronghorn licenses (30 buck or either-sex, 170 doe) issued annually under this subsection.
 2. Licenses in game management units with at least one hunt code requiring 6 or more resident preference points to draw, excluding Ranching for Wildlife properties, will not be authorized for use under this subsection unless the request is for a hunt exclusively on private land.
 3. Licenses are issued on a first come, first served basis to qualified organizations. No more than 10 licenses may be issued per event to any single requesting organization.
 4. Requested dates for hunting events must occur between August 15 and January 31 each year.
 5. Organizations who wish to request a Youth Outreach license must submit the request in writing to Colorado Parks and Wildlife, State Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216 no later than 60 days prior to the planned hunting event.
 6. Licenses are limited to youth hunters 12 to 17 years of age.
- f. Novice Adult Outreach Hunting Licenses – The Director may make additional novice adult outreach program deer, elk and pronghorn licenses available to qualified organizations sponsoring novice adult hunting activities.
1. For the purpose of these regulations a novice adult hunter is defined as a Colorado resident 18 years of age or older, who has either: no big game license purchase history, only held a big game hunting license(s) in the

previous year, or has no big game license purchase history in the previous five years.

2. There will be no more than 300 elk licenses (50 antlered or either-sex, 250 antlerless), no more than 200 deer licenses (50 antlered or either-sex, 150 antlerless) and no more than 200 pronghorn licenses (30 buck or either-sex, 170 doe) issued annually under this subsection.
 3. Licenses in game management units with at least one hunt code requiring 6 or more resident preference points to draw, excluding Ranching for Wildlife properties, will not be authorized for use under this subsection unless the request is for a hunt exclusively on private land.
 4. Licenses are issued on a first come, first served basis to qualified organizations. No more than 10 licenses may be issued per event to any single requesting organization.
 5. Requested dates for hunting events must occur between August 15 and January 31 each year.
 6. Organizations who wish to request a Novice Adult Hunter Outreach license must submit the request in writing to Colorado Parks and Wildlife, State Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216 no later than 60 days prior to the planned hunting event.
- g. Hunting Licenses for Hunters with Mobility Impairments - The Director may make certain deer, elk, and pronghorn licenses available to qualified hunters with mobility impairments.
1. Applicants for hunting licenses for hunters with mobility impairments must have a mobility impairment resulting from permanent medical conditions, which makes it physically impossible for them to hunt without the assistance of an attendant. Evidence of an impossibility to participate in the hunt without the assistance of an attendant may include, but is not limited to, prescribed use of a wheel chair; shoulder or arm crutches; walker; two canes; or other prescribed medical devices or equipment.
 2. Applications for antlerless deer and elk and doe pronghorn licenses for hunters with mobility impairments shall be made on the form available from, and submitted with the applicable license fee to, the Division, Limited License Office, 6060 Broadway, Denver, Colorado, 80216. Applications for antlered deer and elk and pronghorn buck licenses for hunters with mobility impairments shall be made on the form available from, and submitted with the applicable license fee to, the applicable Division regional service center. Hunters may apply from the Monday after the May Commission meeting through the last day of the rifle seasons.
 3. Applications for hunting licenses for hunters with mobility impairments shall contain a statement from a licensed medical doctor or a certified physical, occupational, or recreational therapist describing the applicant's mobility impairment and the permanent medical condition which makes it impossible for the applicant to hunt without the assistance of an attendant. Additional documentation may be required if necessary to

establish the applicant's eligibility for a hunting license for hunters with mobility impairments. For the 2001 seasons and thereafter, once certified by the Division as mobility-impaired according to these regulations, applicants will not be required to submit the medical statement.

4. Antlerless deer and elk and doe pronghorn licenses will be available in all game management units with a total allocation of more than 100 antlerless deer or 100 antlerless elk or 50 doe pronghorn during the rifle seasons described in #250, #257, and #262 of these regulations. For any one game management unit no more than 10 licenses or 2 percent of the total number of limited antlerless deer or elk or doe pronghorn licenses for the game management unit, whichever number is greater, shall be issued as hunting licenses for hunters with mobility impairments for the species in question.
 5. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be private land only licenses and will be available for hunt codes requiring four or fewer resident preference points to draw in the previous year in all game management units with a total allocation of more than 100 antlered or either-sex deer, 100 antlered or either-sex elk, or 50 buck pronghorn during the rifle seasons described in #250, #257 and #262 of these regulations. For any one game management unit no more than 5 licenses or 2 percent of the total number of limited antlered, either-sex or buck licenses for the game management unit, whichever is greater, shall be issued as hunting licenses for hunters with mobility impairments for the species in question.
 6. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be approved by the applicable Regional Manager on a case-by-case basis for hunters who qualify as mobility-impaired in instances where an organization assisting hunters with mobility impairments has coordinated a hunting opportunity specifically for this program and where all other avenues of obtaining a license have been exhausted.
 7. Hunting licenses for hunters with mobility impairments will be valid only for the season dates and any units included in the authorized hunt code. Licenses for hunters with mobility impairments may not be issued for Ranching for Wildlife properties unless otherwise provided in the ranch contract.
- h. Wounded Warrior Hunting Licenses - The Director may make certain deer, elk, and pronghorn licenses available to qualified participants in any United States Armed Services Wounded Warrior programs.
1. Applicants must be members of the United States Armed Forces, who are residents of, or stationed in, Colorado returning from post-September 11, 2001 overseas contingency operations who have been so severely injured during combat, including combat-related support activities, that they will require years of intense, ongoing care or assistance. Additionally, applicants must be members of a United States Armed Services Wounded Warrior program, as defined in 33-4-102(1.9) C.R.S., and must be assigned to a military medical treatment facility at the time of application for this program.

2. Applications shall contain a statement from a licensed medical doctor certifying the applicant's eligibility under the criteria in 1 above. Additional documentation may be required if necessary to establish the applicant's eligibility under this program.
3. Applications for antlerless deer and elk and doe pronghorn licenses shall be made on the form available from the Division, Limited License Office, 6060 Broadway, Denver, Colorado. Applications for antlered deer and elk and pronghorn buck licenses shall be made on the form available from the applicable Division regional service center. Hunters may apply from the Monday after the May Commission meeting through the last day of the rifle seasons. Licenses issued under this program shall be issued as free licenses.
4. Antlerless deer and elk and doe pronghorn licenses will be available in all game management units with a total allocation of more than 100 antlerless deer or 100 antlerless elk or 50 doe pronghorn during the rifle seasons described in 250, 257, and 262 of these regulations. Licenses issued for military installations will be exempted from these minimum license requirements. Wounded Warrior licenses issued for military installation property will be approved by the applicable Regional Manager. For any one game management unit no more than 10 licenses or 2 percent of the total number of limited antlerless deer or elk or doe pronghorn licenses for the game management unit, whichever number is greater, shall be issued as Wounded Warrior hunting licenses for the species in question.
5. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be private land only licenses and will be available for hunt codes requiring four or fewer resident preference points to draw in the previous year in all game management units with a total allocation of more than 100 antlered or either-sex deer, 100 antlered or either-sex elk, or 50 buck pronghorn during the rifle seasons described in #250, #257 and #262 of these regulations. Licenses issued for military installations will be exempted from these preference point and minimum license requirements. Wounded Warrior licenses issued for military installation property will be approved by the applicable Regional Manager. For any one game management unit no more than 5 licenses or 2 percent of the total number of limited antlered, either-sex or buck licenses for the game management unit, whichever is greater, shall be issued as Wounded Warrior hunting licenses for the species in question.
6. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be approved by the applicable Regional Manager on a case-by-case basis for hunters who qualify under this program in instances where an organization assisting Wounded Warrior hunters has coordinated a hunting opportunity specifically for this program and where all other avenues of obtaining a license have been exhausted.
7. Wounded Warrior hunting licenses will be valid only for the season dates and any units included in the authorized hunt code. Wounded Warrior hunting licenses may not be issued for Ranching for Wildlife properties unless otherwise provided in the ranch contract.

- i. Dream Hunt Hunting Licenses – The Director may make available additional deer, elk, pronghorn, mountain lion and black bear licenses to individuals qualified under this subsection.
 - 1. Applicants for Dream Hunt licenses must be at least 12 and under 22 years of age, and must have a terminal illness or a life-threatening disease or injury.
 - 2. A request for a Dream Hunt license must be made, in writing, by a sponsoring organization, documenting the individual's life-threatening or terminal condition, desired, hunt experience, desired location, time frame and logistical considerations. Requests should be sent to the Division of Parks and Wildlife, Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216.
 - 3. Requested dates for hunting events must occur between August 15 and January 31 each year, with preferred dates occurring during an existing season for the requested species. However, alternate dates may be approved by the Director on a case-by-case basis as an applicant's condition requires.
 - 4. Written landowner permission must be obtained prior to issuance of a license under this subsection if the individual will be hunting on private land.

- j. Preference Points and Chances

- 1. Preference will be given for qualifying applications for first choice hunt codes only and shall be subject to the following provisions:
 - aa. Deer, Elk, Pronghorn, and Bear: one preference point will be awarded to each person who qualifies for and fails to draw a limited license for deer, elk, pronghorn, or bear as a first choice in the regular drawing or who applies using a first choice hunt code established for the purpose of accumulating a preference point only. Preference points will be used in future drawings for the same species and will accumulate until the applicant obtains a first choice license. When an applicant obtains a first choice license, all accumulated preference points for that species become void. If an applicant both fails to apply for a species and has not purchased a license for that same species during any given 10-year period, all accumulated preference points for that species become void. If an applicant accepts a first choice license that has been returned and reissued manually, all accumulated preference points for that species become void. No preference points are required for purchasing a returned license placed on the leftover list. In those hunt codes requiring 10 or more resident preference points to draw, up to 20 percent of available licenses for deer, elk, pronghorn and bear shall be issued through a random drawing. The number of preference points required to draw shall be determined by a three-year average for the 2007, 2008, and 2009 limited license draws. A minimum of five individual preference points is required for an applicant to participate in the random drawing. Group applications shall not be eligible to participate in the random drawing.

- bb. Rocky Mountain Bighorn Sheep, Mountain Goat, and Moose: One preference point will be awarded to each person who qualifies for and fails to draw a first choice license, until three preference points have been accumulated. Each time an applicant with three (3) points qualifies for and fails to draw a first choice license for rocky mountain bighorn sheep, mountain goat or moose the applicant will be awarded one (1) weighted preference point to be used in future drawings for that species. Applicants with at least three (3) preference points or any number of weighted preference points will be given weighted preference during the license drawings for each applicable species. Weighted preference is calculated by converting the applicant's original application number into a new random application number, then dividing that random application number by the number of weighted preference points the applicant currently has for that species plus one. The resulting number is the applicant's final and only application number. Final application numbers are sorted from lowest number to highest number, with licenses awarded to applicants starting on the top of the list (lowest number), working down the list until no licenses for that species remain. When an applicant obtains a first choice license, all accumulated preference points for that species become void. If an applicant both fails to apply for a species and has not purchased a license for that same species during any given 10-year period, all accumulated preference points for that species become void. If an applicant accepts a first choice license that has been returned and reissued, all accumulated preference points for that species become void.
- cc. In addition to the \$7 application fee, a resident applicant who is unsuccessful on their first choice (except youth as defined by 33-4-117 C.R.S., lifetime license holders, and Colorado resident military personnel on active duty outside Colorado), or a resident who applies using a first choice hunt code established for the purpose of accumulating a preference point or weighted preference point only, for moose, Rocky Mountain bighorn sheep, or mountain goat will be assessed a \$50 fee to receive a preference point or weighted preference point. In addition to the \$9 application fee, a nonresident applicant who is unsuccessful on their first choice (except youth as defined by 33-4-117 C.R.S.), or a nonresident who applies using a first choice hunt code established for the purpose of accumulating a preference point or weighted preference point only, for moose, Rocky Mountain bighorn sheep, or mountain goat will be assessed a \$100 fee to receive a preference point or weighted preference point. The fee, per species, shall entitle the hunter to preference points or weighted preference points for any unsuccessful first choice moose, Rocky Mountain bighorn sheep, or mountain goat application in that year. If the applicant chooses to not pay the preference point fee, the applicant will not receive a preference point or weighted preference point for that application.
- dd. Applications receiving preference points will be given priority over all applications with fewer points. Group applications will receive preference at the level of the group member with the fewest accumulated preference points, and, where applicable, the fewest accumulated chances, except that group applications will not be successful, regardless of preference point level or number of

chances, when there are fewer licenses remaining in the hunt code quota than the number of applicants in the group.

- ee. In lieu of applying through the regular limited license draw, any active duty member of the United States Armed Forces who is stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall, upon their return to the United States, be eligible to apply for preference points for any regular limited license draw that occurred during their absence. Applications for preference points shall be made on forms provided by the Division and filed within six months upon the member's return to the United States.

5. Drawing Processes

- a. Applications using landowner preference and youth preference shall be drawn, in that order, prior to drawing general public applications for the same species.
- b. Except as otherwise provided, applicants who applied properly for deer, elk, or pronghorn in the regular drawing and are unsuccessful will be given the option to apply for a leftover drawing.
- c. Unsuccessful applicants will be notified of their accumulated preference points on their on-line account.
- d. Nonresident hunter drawing limitations (first choice applications only)
 - 1. Nonresidents hunters shall receive no more than 10% of available moose, bighorn sheep and mountain goat licenses for all hunt codes. In the event there are an insufficient number of nonresident applications for the allocated number of moose, bighorn sheep or mountain goat licenses in any hunt code, the excess nonresident licenses will be issued to residents through the regular drawing process. These drawing limitations do not apply to the issuance of Bighorn Sheep Access Program (BSAP) licenses.
 - 2. Unless there is an insufficient number of resident applications, nonresident hunters shall receive no more than 35% of available deer and elk licenses for hunt codes requiring fewer than ~~eightsix~~ preference points for resident hunters to draw in the regular drawing, and no more than 20% of available deer and elk licenses for hunt codes requiring ~~eightsix~~ or more preference points for resident hunters to draw in the regular drawing as calculated using a three-year average for the ~~20182007~~, ~~20192008~~, and ~~20202009~~ limited license draws. These drawing limitations do not apply to the issuance of Private Land Only and Ranching for Wildlife licenses.

6. Leftover Licenses, Drawing Provisions and Restrictions

- a. Elk, deer, pronghorn and bear licenses which are not issued through the regular drawing will be issued as "leftover" licenses, (through one "leftover" drawing process if the number of "leftover" licenses is sufficient to justify the administrative cost).

- b. Only persons who apply for a limited license and who are unsuccessful are eligible for the leftover license drawing. Applicants for the leftover drawing may only apply for the same species that they applied for in the initial drawing.
 - c. Any eligible hunter, ages 12 – 17 shall receive preference for leftover deer and elk licenses.
 - d. Any active duty member of the United States Armed Forces stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall be allowed a preference for the purchase of leftover licenses prior to their sale to the general public.
 - e. Group applications are not accepted for leftover licenses.
 - f. Applicants must apply on-line or over the phone following the regular drawing.
 - g. Applications must be submitted no later than 8:00 PM Mountain Time on the first Tuesday in July, annually. Applications not submitted by this deadline are void.
 - h. Leftover Ranching for Wildlife licenses will not be available through the standard over-the-counter leftover process. For information regarding the availability of these licenses on a first-come, first-served basis, please refer to the big game drawing brochure or call the Division at (303) 297-1192.
7. 2020 Secondary Draw, Leftover Licenses, Drawing Provisions and Restrictions
- a. Starting in 2020, elk, deer, pronghorn and bear licenses which are not issued through the regular drawing will be issued through a secondary drawing process if the number of remaining licenses is sufficient to justify the administrative cost.
 - b. Any eligible hunter, ages 12 – 17 shall receive preference for the secondary draw for elk, deer, pronghorn and bear licenses.
 - c. There is no landowner preference for the secondary draw.
 - d. Any active duty member of the United States Armed Forces stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall be allowed a preference for the purchase of leftover licenses prior to their sale to the general public.
 - e. Group applications are not accepted for the secondary draw.
 - f. Applicants for the secondary draw must apply on-line or over the phone following the regular drawing.
 - g. Secondary draw applications must be submitted no later than 8:00 PM Mountain Time the first Tuesday in July. Applications not submitted by this deadline are void.
 - h. Secondary draw applications not submitted by 8:00 PM Mountain Time the first Tuesday in July, will become void.

- i. Except for Ranching for Wildlife licenses, any licenses remaining after the secondary draw, will be placed on the leftover license list and will become available through the standard over-the-counter leftover process. For information regarding the availability of leftover Ranching for Wildlife licenses available on a first-come, first-served basis, please refer to the big game drawing brochure or call the Division at (303) 297-1192.

Basis and Purpose:

Updating the method used to determine the resident/nonresident allocation of licenses in the regular limited license draw by updating the years used to calculate the three-year average and updating the threshold for the number of preference points required to determine the resident/nonresident allocation of licenses

Previously the resident/nonresident allocation of licenses in the regular limited license draw were based on the three-year average for hunt codes requiring six or more resident preference points in 2007, 2008 and 2009. The years used to calculate the three-year average of preference points for a particular hunt code were updated to 2018, 2019 and 2020 for the regular limited license draw. Updating the years used to calculate the three-year average accounts for current demand. Additionally, the preference point threshold for determining which hunt codes have an allocation of 80% for residents and 20% for nonresidents in the regular limited license draw was changed from six or more resident preference points to eight or more resident preference points. The change to an eight-or-more-resident-preference-point threshold reflects the average increase in preference points (i.e., preference point creep) that has occurred since 2009 for the hunt codes that previously had an allocation of 80% for residents and 20% for nonresidents.

The statements of basis and purpose for these regulations can be obtained from the Colorado Division of Parks and Wildlife, Office of the Regulations Manager by emailing dnr_cpw_planning@state.co.us. The statements of basis and purpose are not available at the Division of Parks and Wildlife headquarters due to the closure of these facilities to the public in light of the COVID-19 pandemic.

The primary statutory authority for these regulations can be found in § 24-4-103, C.R.S., and the state Wildlife Act, §§ 33-1-101 to 33-6-209, C.R.S., specifically including, but not limited to: §§ 33-1-106, C.R.S.

EFFECTIVE DATE - THESE REGULATIONS SHALL BECOME EFFECTIVE MARCH 1, 2021 AND SHALL REMAIN IN FULL FORCE AND EFFECT UNTIL REPEALED, AMENDED OR SUPERSEDED.

APPROVED AND ADOPTED BY THE PARKS AND WILDLIFE COMMISSION OF THE STATE OF COLORADO THIS 19TH DAY OF NOVEMBER, 2020.

**APPROVED:
Marvin McDaniel
Chair**

**ATTEST:
Marie Haskett
Secretary**

OPTION 3 - FINAL REGULATIONS - CHAPTER W-2 - BIG GAME

ARTICLE I - GENERAL PROVISIONS

#206 - APPLICATIONS AND DRAWINGS FOR LIMITED LICENSES

A. Exceeding of Quota: The Division shall only exceed the number of licenses authorized by the Commission:

1. If there is proof of Division error in the application for or issuance of a limited license, provided that the director or his designee determines there will be no detrimental impact to the subject wildlife population.
2. To issue licenses to hunters with mobility impairments or United States Armed Services Wounded Warrior hunters, who qualify for such licenses in accordance with regulation #206(B)(4)(e) or #206(B)(4)(f), provided there is no detrimental impact to the established herd population and sex ratio objectives. For each of these two programs:
 - no more than 100 limited antlerless deer, 100 limited doe pronghorn, and 200 limited antlerless elk licenses may be issued each year.
 - no more than 100 total antlered or either-sex licenses for deer or elk and buck pronghorn licenses in the aggregate may be issued each year.Provided further, that limited license numbers for wildlife ranching properties cannot exceed the levels established by the Division and the landowner on the Ranching for Wildlife Seasons Form.

B. Application and Drawing Provisions and Restrictions:

1. General Provisions and Restrictions
 - a. Number of Applications: No person may submit more than one application per year for the regular drawing process for a limited license for any big game species, or more than one application per year for a leftover limited license draw for any species.
 - b. Additional Choice Applications: Any additional choice on any application must be for the same species as the first choice.
 - c. Valid Applications: Only complete and correct application forms will be accepted. Any forms involved in a violation of (a) or (b) above will be considered to be incorrect. Any incorrect application by one member of a group will invalidate the entire application.
 - d. To be eligible for any big game license draw an individual must have first purchased either a veterans lifetime resident combination license, a first responder lifetime resident combination license, an annual small game license, an annual small game/fishing combination license, an annual senior small game/fishing combination license, a senior lifetime fishing upgrade to an annual combination small game/fishing combination license, or an annual spring turkey license valid for the same license year as the big game license for which they are applying. Individuals that do not hold one of these qualifying licenses may not apply.

- e. Group Applications: Group applications are accepted for the regular drawing for all species except moose and desert bighorn sheep, with no limit on the number of applicants per group except as follows:

Bighorn Sheep 2 applicant maximum

Mountain Goat 2 applicant maximum

Provided further that residents and nonresidents may not apply for the sheep or mountain goat on same group application.

- f. Ranching for Wildlife: Non-residents are not eligible to apply for public Ranching for Wildlife licenses for any big game species.
- g. Bighorn Sheep Access Program: Non-residents are not eligible to apply for public Bighorn Sheep Access Program licenses.

2. Restrictions by Species

- a. Bighorn Sheep: Any person who harvests a Rocky Mountain bighorn sheep ram, one-half (1/2) curl or larger, except one taken on a Division auction or raffle license or a license issued in accordance with regulation #271 or #272, shall not be eligible to apply for, or participate in the drawing for a Rocky Mountain bighorn sheep ram license for the five years following the year in which the harvest occurred. During this five-year period a person may apply for a ewe license, but if unsuccessful will not receive preference points or chances. Any person who harvests a desert bighorn sheep, shall never again be eligible to apply for or participate in a desert bighorn sheep license drawing.
- b. Mountain Goat: Any person who harvests a mountain goat, except one taken on an auction or raffle license, a special goat management license, or a license issued in accordance with regulation #271 or #272, shall not be eligible to apply for or participate in the drawing for a mountain goat license for the five years following the year in which the harvest occurred.
- c. Moose: Any person who harvests an antlered moose, except one taken on an auction or raffle license, or a license issued in accordance with regulation #271 or #272 shall never again be eligible to apply for or participate in an antlered or either-sex moose license drawing.

3. Application Submittal

- a. Applications for limited licenses will be accepted only by methods (on-line or by phone) provided by the Division.
- b. Application submittal shall include a \$7.00 non-refundable application fee for residents and a \$9.00 non-refundable application fee for nonresidents.
- c. Applications for the regular drawing must be submitted appropriately no later than 8:00 PM Mountain Time on the first Tuesday in April. Applications not submitted by this deadline are void.

4. Preference Systems

Note: see also §33-4-103, C.R.S.

a. Landowner Preference: General Provisions

1. Preference for hunting licenses under the Landowner Preference Program shall only be given to eligible landowners who apply using the Landowner registration form(s) provided by the division. Only complete and correct registration forms will be accepted. Except for the carryover registration provided in § 33-4-103(2)(c), C.R.S., registration in the Landowner Preference Program is valid for 5 years. All landowners shall re-register their properties every 5 years (or on or before July 1, 2016 for carryover registrations) to continue participation, if desired, in the Landowner Preference Program.
2. As a condition of registration and participation in the Landowner Preference Program, landowners shall provide and maintain accurate ownership information with the division for all lands registered in the Program. During the statutory period of carryover registration provided in §33-4-103(2)(c), C.R.S., and any five-year registration period, landowners shall notify the division of any changes to required registration information in writing within 30 days.
3. Landowner preference is species specific and available only in units that are totally limited for all rifle licenses for deer, elk or pronghorn and vouchers will be allocated to eligible landowners by unit, species, sex and season. In units where vouchers remain after the initial allocation, eligible landowners may apply for the unused vouchers and shall pay \$25 for each reallocated female (antlerless/doe) and \$40 for each either-sex or male (antlered/buck) voucher. Unsuccessful applicants will receive a refund check.
4. Vouchers not otherwise allocated to landowners as part of the Landowner Preference Program shall be made available as licenses to the general public in the remaining limited licenses draws or sales.
5. All landowners and hunters participating in the Landowner Preference Program shall file reports using the forms provided by the division. Reports must be complete and correct, and submitted to the Division by within 30 days after the close of the season.
6. Landowners and their registered properties may be audited for compliance with eligibility requirements of the Landowner Preference Program during any carryover or 5-year registration period. Notice of any noncompliance will be provided in writing to the landowner and the landowner shall have 30 days to resolve the noncompliance or withdraw the property from the Landowner Preference Program.

b. Landowner Preference: Voucher Requirements and Restrictions

1. Vouchers shall only be transferred by the landowner or the landowner's land manager, if any, directly to an individual to be used by that individual for the purchase of a license. Landowners may only designate one land manager for all lands registered in the Landowner Preference Program in any one unit.
2. The transfer of any voucher must include permission to access and hunt all lands in the unit registered in the Landowner Preference Program for the entire season for which the voucher was awarded. Such access

shall be allowed without discrimination between hunters accessing the property, and without restriction other than manner of access restrictions (foot, horseback, vehicular) that are reasonably necessary to prevent damage to property.

3. The transfer of a voucher by any person other than the landowner or the landowner's land manager to any person other than an individual for purchase of a license is prohibited. Violation of this prohibition shall void the voucher and any license purchased with it.
4. No person shall broker a voucher on behalf of any landowner or person, or use or possess any brokered voucher. Violation of this prohibition shall void the voucher and any license purchased with it.

c. Landowner Preference: Disqualification

1. Landowners, or the landowner's land manager, who fail to comply with any requirements of the Landowner Preference Program, may be disqualified from participation in the Program from one to five years. Disqualification of a joint or co-owner of property registered with the Landowner Preference Program shall disqualify all other joint or co-owners of the registered properties from participation in the Program.
2. Disqualification of a landowner from the Landowner Preference Program shall invalidate all preference points associated with property registered by the landowner in the Program.
3. Any landowner, or the landowner's land manager, that has been disqualified from the Landowner Preference Program shall not register properties, apply for vouchers or acquire or use any vouchers during the term of disqualification. Landowners that have been disqualified from participation in the Landowner Preference Program shall be required to re-register at the end of their period of disqualification and prior to further participation, if desired, in the Program.
4. Any other person that fails to comply with any requirements of the Landowner Preference Program may also be disqualified from participation in the Landowner Preference Program from one to five years. Any person disqualified shall not participate in the Landowner Preference Program in any manner, including, but not limited to, as a landowner, as a landowner's land manager, enrolling properties in any name, submitting applications for vouchers, receiving vouchers, transferring vouchers, redeeming vouchers or using licenses obtained with vouchers.
5. Any person convicted of a violation of the Landowner Preference Program will be given notice in writing of their possible disqualification from the Landowner Preference Program and the opportunity to appear and show cause why they should not be disqualified from participation in the Program. Any such disqualification hearing shall be held in the Denver office of the division, or at another location acceptable to the division. Notice of any resulting disqualification shall be sent to the person by certified mail, return receipt requested.

d. Youth Preference - a minimum of 15 percent of the number of the limited doe pronghorn licenses, limited either-sex and antlerless deer licenses and limited

antlerless elk licenses established for each GMU shall be made available for purchase by qualified youth applicants. Licenses shall be available through application and computer selection from the Division headquarters, 6060 Broadway, Denver, CO 80216. Licenses not allocated to youth shall be made available to the general public in the remaining drawings.

1. Any eligible hunter, ages 12-17 is entitled to youth hunt preference for all seasons and methods of take for the license types listed in the preceding paragraph, except that public Ranching for Wildlife and Air Force Academy licenses shall not be included in this preference. The applicant must submit an individual application for the desired, eligible license on forms provided by the Division. Group applications will not be accepted for youth preference. Where more than one (1) hunt code choice is shown on the application, all hunt codes must be youth preference-eligible hunt codes.
 2. Youth preference will be set at 50% for all antlerless deer licenses in GMUs 55, 66, 67, and 551.
- e. Youth Outreach Hunting Licenses – The Director may make additional youth outreach program deer, elk and pronghorn licenses available to qualified organizations sponsoring youth hunting activities.
1. There will be no more than 300 elk licenses (50 antlered or either-sex, 250 antlerless), no more than 200 deer licenses (50 antlered or either-sex, 150 antlerless) and no more than 200 pronghorn licenses (30 buck or either-sex, 170 doe) issued annually under this subsection.
 2. Licenses in game management units with at least one hunt code requiring 6 or more resident preference points to draw, excluding Ranching for Wildlife properties, will not be authorized for use under this subsection unless the request is for a hunt exclusively on private land.
 3. Licenses are issued on a first come, first served basis to qualified organizations. No more than 10 licenses may be issued per event to any single requesting organization.
 4. Requested dates for hunting events must occur between August 15 and January 31 each year.
 5. Organizations who wish to request a Youth Outreach license must submit the request in writing to Colorado Parks and Wildlife, State Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216 no later than 60 days prior to the planned hunting event.
 6. Licenses are limited to youth hunters 12 to 17 years of age.
- f. Novice Adult Outreach Hunting Licenses – The Director may make additional novice adult outreach program deer, elk and pronghorn licenses available to qualified organizations sponsoring novice adult hunting activities.
1. For the purpose of these regulations a novice adult hunter is defined as a Colorado resident 18 years of age or older, who has either: no big game license purchase history, only held a big game hunting license(s) in the

previous year, or has no big game license purchase history in the previous five years.

2. There will be no more than 300 elk licenses (50 antlered or either-sex, 250 antlerless), no more than 200 deer licenses (50 antlered or either-sex, 150 antlerless) and no more than 200 pronghorn licenses (30 buck or either-sex, 170 doe) issued annually under this subsection.
 3. Licenses in game management units with at least one hunt code requiring 6 or more resident preference points to draw, excluding Ranching for Wildlife properties, will not be authorized for use under this subsection unless the request is for a hunt exclusively on private land.
 4. Licenses are issued on a first come, first served basis to qualified organizations. No more than 10 licenses may be issued per event to any single requesting organization.
 5. Requested dates for hunting events must occur between August 15 and January 31 each year.
 6. Organizations who wish to request a Novice Adult Hunter Outreach license must submit the request in writing to Colorado Parks and Wildlife, State Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216 no later than 60 days prior to the planned hunting event.
- g. Hunting Licenses for Hunters with Mobility Impairments - The Director may make certain deer, elk, and pronghorn licenses available to qualified hunters with mobility impairments.
1. Applicants for hunting licenses for hunters with mobility impairments must have a mobility impairment resulting from permanent medical conditions, which makes it physically impossible for them to hunt without the assistance of an attendant. Evidence of an impossibility to participate in the hunt without the assistance of an attendant may include, but is not limited to, prescribed use of a wheel chair; shoulder or arm crutches; walker; two canes; or other prescribed medical devices or equipment.
 2. Applications for antlerless deer and elk and doe pronghorn licenses for hunters with mobility impairments shall be made on the form available from, and submitted with the applicable license fee to, the Division, Limited License Office, 6060 Broadway, Denver, Colorado, 80216. Applications for antlered deer and elk and pronghorn buck licenses for hunters with mobility impairments shall be made on the form available from, and submitted with the applicable license fee to, the applicable Division regional service center. Hunters may apply from the Monday after the May Commission meeting through the last day of the rifle seasons.
 3. Applications for hunting licenses for hunters with mobility impairments shall contain a statement from a licensed medical doctor or a certified physical, occupational, or recreational therapist describing the applicant's mobility impairment and the permanent medical condition which makes it impossible for the applicant to hunt without the assistance of an attendant. Additional documentation may be required if necessary to

establish the applicant's eligibility for a hunting license for hunters with mobility impairments. For the 2001 seasons and thereafter, once certified by the Division as mobility-impaired according to these regulations, applicants will not be required to submit the medical statement.

4. Antlerless deer and elk and doe pronghorn licenses will be available in all game management units with a total allocation of more than 100 antlerless deer or 100 antlerless elk or 50 doe pronghorn during the rifle seasons described in #250, #257, and #262 of these regulations. For any one game management unit no more than 10 licenses or 2 percent of the total number of limited antlerless deer or elk or doe pronghorn licenses for the game management unit, whichever number is greater, shall be issued as hunting licenses for hunters with mobility impairments for the species in question.
 5. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be private land only licenses and will be available for hunt codes requiring four or fewer resident preference points to draw in the previous year in all game management units with a total allocation of more than 100 antlered or either-sex deer, 100 antlered or either-sex elk, or 50 buck pronghorn during the rifle seasons described in #250, #257 and #262 of these regulations. For any one game management unit no more than 5 licenses or 2 percent of the total number of limited antlered, either-sex or buck licenses for the game management unit, whichever is greater, shall be issued as hunting licenses for hunters with mobility impairments for the species in question.
 6. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be approved by the applicable Regional Manager on a case-by-case basis for hunters who qualify as mobility-impaired in instances where an organization assisting hunters with mobility impairments has coordinated a hunting opportunity specifically for this program and where all other avenues of obtaining a license have been exhausted.
 7. Hunting licenses for hunters with mobility impairments will be valid only for the season dates and any units included in the authorized hunt code. Licenses for hunters with mobility impairments may not be issued for Ranching for Wildlife properties unless otherwise provided in the ranch contract.
- h. Wounded Warrior Hunting Licenses - The Director may make certain deer, elk, and pronghorn licenses available to qualified participants in any United States Armed Services Wounded Warrior programs.
1. Applicants must be members of the United States Armed Forces, who are residents of, or stationed in, Colorado returning from post-September 11, 2001 overseas contingency operations who have been so severely injured during combat, including combat-related support activities, that they will require years of intense, ongoing care or assistance. Additionally, applicants must be members of a United States Armed Services Wounded Warrior program, as defined in 33-4-102(1.9) C.R.S., and must be assigned to a military medical treatment facility at the time of application for this program.

2. Applications shall contain a statement from a licensed medical doctor certifying the applicant's eligibility under the criteria in 1 above. Additional documentation may be required if necessary to establish the applicant's eligibility under this program.
3. Applications for antlerless deer and elk and doe pronghorn licenses shall be made on the form available from the Division, Limited License Office, 6060 Broadway, Denver, Colorado. Applications for antlered deer and elk and pronghorn buck licenses shall be made on the form available from the applicable Division regional service center. Hunters may apply from the Monday after the May Commission meeting through the last day of the rifle seasons. Licenses issued under this program shall be issued as free licenses.
4. Antlerless deer and elk and doe pronghorn licenses will be available in all game management units with a total allocation of more than 100 antlerless deer or 100 antlerless elk or 50 doe pronghorn during the rifle seasons described in 250, 257, and 262 of these regulations. Licenses issued for military installations will be exempted from these minimum license requirements. Wounded Warrior licenses issued for military installation property will be approved by the applicable Regional Manager. For any one game management unit no more than 10 licenses or 2 percent of the total number of limited antlerless deer or elk or doe pronghorn licenses for the game management unit, whichever number is greater, shall be issued as Wounded Warrior hunting licenses for the species in question.
5. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be private land only licenses and will be available for hunt codes requiring four or fewer resident preference points to draw in the previous year in all game management units with a total allocation of more than 100 antlered or either-sex deer, 100 antlered or either-sex elk, or 50 buck pronghorn during the rifle seasons described in #250, #257 and #262 of these regulations. Licenses issued for military installations will be exempted from these preference point and minimum license requirements. Wounded Warrior licenses issued for military installation property will be approved by the applicable Regional Manager. For any one game management unit no more than 5 licenses or 2 percent of the total number of limited antlered, either-sex or buck licenses for the game management unit, whichever is greater, shall be issued as Wounded Warrior hunting licenses for the species in question.
6. Antlered or either-sex licenses for deer or elk and buck pronghorn licenses will be approved by the applicable Regional Manager on a case-by-case basis for hunters who qualify under this program in instances where an organization assisting Wounded Warrior hunters has coordinated a hunting opportunity specifically for this program and where all other avenues of obtaining a license have been exhausted.
7. Wounded Warrior hunting licenses will be valid only for the season dates and any units included in the authorized hunt code. Wounded Warrior hunting licenses may not be issued for Ranching for Wildlife properties unless otherwise provided in the ranch contract.

- i. Dream Hunt Hunting Licenses – The Director may make available additional deer, elk, pronghorn, mountain lion and black bear licenses to individuals qualified under this subsection.
 - 1. Applicants for Dream Hunt licenses must be at least 12 and under 22 years of age, and must have a terminal illness or a life-threatening disease or injury.
 - 2. A request for a Dream Hunt license must be made, in writing, by a sponsoring organization, documenting the individual's life-threatening or terminal condition, desired, hunt experience, desired location, time frame and logistical considerations. Requests should be sent to the Division of Parks and Wildlife, Hunter Outreach Coordinator, 6060 Broadway, Denver, Colorado 80216.
 - 3. Requested dates for hunting events must occur between August 15 and January 31 each year, with preferred dates occurring during an existing season for the requested species. However, alternate dates may be approved by the Director on a case-by-case basis as an applicant's condition requires.
 - 4. Written landowner permission must be obtained prior to issuance of a license under this subsection if the individual will be hunting on private land.

- j. Preference Points and Chances

- 1. Preference will be given for qualifying applications for first choice hunt codes only and shall be subject to the following provisions:
 - aa. Deer, Elk, Pronghorn, and Bear: one preference point will be awarded to each person who qualifies for and fails to draw a limited license for deer, elk, pronghorn, or bear as a first choice in the regular drawing or who applies using a first choice hunt code established for the purpose of accumulating a preference point only. Preference points will be used in future drawings for the same species and will accumulate until the applicant obtains a first choice license. When an applicant obtains a first choice license, all accumulated preference points for that species become void. If an applicant both fails to apply for a species and has not purchased a license for that same species during any given 10-year period, all accumulated preference points for that species become void. If an applicant accepts a first choice license that has been returned and reissued manually, all accumulated preference points for that species become void. No preference points are required for purchasing a returned license placed on the leftover list. In those hunt codes requiring 10 or more resident preference points to draw, up to 20 percent of available licenses for deer, elk, pronghorn and bear shall be issued through a random drawing. The number of preference points required to draw shall be determined by a three-year average for the 2007, 2008, and 2009 limited license draws. A minimum of five individual preference points is required for an applicant to participate in the random drawing. Group applications shall not be eligible to participate in the random drawing.

- bb. Rocky Mountain Bighorn Sheep, Mountain Goat, and Moose: One preference point will be awarded to each person who qualifies for and fails to draw a first choice license, until three preference points have been accumulated. Each time an applicant with three (3) points qualifies for and fails to draw a first choice license for rocky mountain bighorn sheep, mountain goat or moose the applicant will be awarded one (1) weighted preference point to be used in future drawings for that species. Applicants with at least three (3) preference points or any number of weighted preference points will be given weighted preference during the license drawings for each applicable species. Weighted preference is calculated by converting the applicant's original application number into a new random application number, then dividing that random application number by the number of weighted preference points the applicant currently has for that species plus one. The resulting number is the applicant's final and only application number. Final application numbers are sorted from lowest number to highest number, with licenses awarded to applicants starting on the top of the list (lowest number), working down the list until no licenses for that species remain. When an applicant obtains a first choice license, all accumulated preference points for that species become void. If an applicant both fails to apply for a species and has not purchased a license for that same species during any given 10-year period, all accumulated preference points for that species become void. If an applicant accepts a first choice license that has been returned and reissued, all accumulated preference points for that species become void.
- cc. In addition to the \$7 application fee, a resident applicant who is unsuccessful on their first choice (except youth as defined by 33-4-117 C.R.S., lifetime license holders, and Colorado resident military personnel on active duty outside Colorado), or a resident who applies using a first choice hunt code established for the purpose of accumulating a preference point or weighted preference point only, for moose, Rocky Mountain bighorn sheep, or mountain goat will be assessed a \$50 fee to receive a preference point or weighted preference point. In addition to the \$9 application fee, a nonresident applicant who is unsuccessful on their first choice (except youth as defined by 33-4-117 C.R.S.), or a nonresident who applies using a first choice hunt code established for the purpose of accumulating a preference point or weighted preference point only, for moose, Rocky Mountain bighorn sheep, or mountain goat will be assessed a \$100 fee to receive a preference point or weighted preference point. The fee, per species, shall entitle the hunter to preference points or weighted preference points for any unsuccessful first choice moose, Rocky Mountain bighorn sheep, or mountain goat application in that year. If the applicant chooses to not pay the preference point fee, the applicant will not receive a preference point or weighted preference point for that application.
- dd. Applications receiving preference points will be given priority over all applications with fewer points. Group applications will receive preference at the level of the group member with the fewest accumulated preference points, and, where applicable, the fewest accumulated chances, except that group applications will not be successful, regardless of preference point level or number of

chances, when there are fewer licenses remaining in the hunt code quota than the number of applicants in the group.

- ee. In lieu of applying through the regular limited license draw, any active duty member of the United States Armed Forces who is stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall, upon their return to the United States, be eligible to apply for preference points for any regular limited license draw that occurred during their absence. Applications for preference points shall be made on forms provided by the Division and filed within six months upon the member's return to the United States.

5. Drawing Processes

- a. Applications using landowner preference and youth preference shall be drawn, in that order, prior to drawing general public applications for the same species.
- b. Except as otherwise provided, applicants who applied properly for deer, elk, or pronghorn in the regular drawing and are unsuccessful will be given the option to apply for a leftover drawing.
- c. Unsuccessful applicants will be notified of their accumulated preference points on their on-line account.
- d. Nonresident hunter drawing limitations (first choice applications only)
 - 1. Nonresidents hunters shall receive no more than 10% of available moose, bighorn sheep and mountain goat licenses for all hunt codes. In the event there are an insufficient number of nonresident applications for the allocated number of moose, bighorn sheep or mountain goat licenses in any hunt code, the excess nonresident licenses will be issued to residents through the regular drawing process. These drawing limitations do not apply to the issuance of Bighorn Sheep Access Program (BSAP) licenses.
 - 2. Unless there is an insufficient number of resident applications, nonresident hunters shall receive no more than 35% of available deer and elk licenses except for high-demand Game Management Units for which nonresident hunters shall receive for hunt codes requiring fewer than six preference points for resident hunters to draw in the regular drawing, and no more than 20% of available male or either sex deer and elk licenses for hunt codes requiring six or more preference points for resident hunters to draw in the regular drawing as calculated using a three-year average for the 2007, 2008, and 2009 limited license draws. For the purposes of this regulation, a "high-demand Game Management Unit" is defined as a Game Management Unit where 50% or greater of the hunt codes require six or more resident preference points to draw based on a three-year rolling average for the most recent limited license draws. These drawing limitations do not apply to the issuance of Private Land Only and Ranching for Wildlife licenses.

6. Leftover Licenses, Drawing Provisions and Restrictions

- a. Elk, deer, pronghorn and bear licenses which are not issued through the regular drawing will be issued as "leftover" licenses, (through one "leftover" drawing process if the number of "leftover" licenses is sufficient to justify the administrative cost).
- b. Only persons who apply for a limited license and who are unsuccessful are eligible for the leftover license drawing. Applicants for the leftover drawing may only apply for the same species that they applied for in the initial drawing.
- c. Any eligible hunter, ages 12 – 17 shall receive preference for leftover deer and elk licenses.
- d. Any active duty member of the United States Armed Forces stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall be allowed a preference for the purchase of leftover licenses prior to their sale to the general public.
- e. Group applications are not accepted for leftover licenses.
- f. Applicants must apply on-line or over the phone following the regular drawing.
- g. Applications must be submitted no later than 8:00 PM Mountain Time on the first Tuesday in July, annually. Applications not submitted by this deadline are void.
- h. Leftover Ranching for Wildlife licenses will not be available through the standard over-the-counter leftover process. For information regarding the availability of these licenses on a first-come, first-served basis, please refer to the big game drawing brochure or call the Division at (303) 297-1192.

7. 2020 Secondary Draw, Leftover Licenses, Drawing Provisions and Restrictions

- a. Starting in 2020, elk, deer, pronghorn and bear licenses which are not issued through the regular drawing will be issued through a secondary drawing process if the number of remaining licenses is sufficient to justify the administrative cost.
- b. Any eligible hunter, ages 12 – 17 shall receive preference for the secondary draw for elk, deer, pronghorn and bear licenses.
- c. There is no landowner preference for the secondary draw.
- d. Any active duty member of the United States Armed Forces stationed at any military facility in Colorado and actively deployed outside the United States, or any active duty member of the United States Armed Forces who is a Colorado resident and is deployed outside the United States, shall be allowed a preference for the purchase of leftover licenses prior to their sale to the general public.
- e. Group applications are not accepted for the secondary draw.
- f. Applicants for the secondary draw must apply on-line or over the phone following the regular drawing.
- g. Secondary draw applications must be submitted no later than 8:00 PM Mountain Time the first Tuesday in July. Applications not submitted by this deadline are void.

- h. Secondary draw applications not submitted by 8:00 PM Mountain Time the first Tuesday in July, will become void.
- i. Except for Ranching for Wildlife licenses, any licenses remaining after the secondary draw, will be placed on the leftover license list and will become available through the standard over-the-counter leftover process. For information regarding the availability of leftover Ranching for Wildlife licenses available on a first-come, first-served basis, please refer to the big game drawing brochure or call the Division at (303) 297-1192.

Basis and Purpose:

Updating the method used to determine the resident/nonresident allocation of licenses in the regular limited license draw by updating the allocation percentage for certain high-demand Game Management Units

Previously the resident/nonresident allocation of licenses in the regular limited license draw were based on the three-year average for hunt codes requiring six or more resident preference points in 2007, 2008 and 2009. To better reflect the current high-demand Game Management Units (GMUs), the resident/nonresident allocation for the regular limited license draw was changed to 80/20 for all either-sex or male hunt codes in high-demand GMUs. A high-demand GMU is defined as a GMU where 50% or greater of the hunt codes require six or more preference points to draw based on a rolling three-year average of the most recent limited license draws.

The statements of basis and purpose for these regulations can be obtained from the Colorado Division of Parks and Wildlife, Office of the Regulations Manager by emailing dnr_cpw_planning@state.co.us. The statements of basis and purpose are not available at the Division of Parks and Wildlife headquarters due to the closure of these facilities to the public in light of the COVID-19 pandemic.

The primary statutory authority for these regulations can be found in § 24-4-103, C.R.S., and the state Wildlife Act, §§ 33-1-101 to 33-6-209, C.R.S., specifically including, but not limited to: §§ 33-1-106, C.R.S.

EFFECTIVE DATE - THESE REGULATIONS SHALL BECOME EFFECTIVE MARCH 1, 2021 AND SHALL REMAIN IN FULL FORCE AND EFFECT UNTIL REPEALED, AMENDED OR SUPERSEDED.

APPROVED AND ADOPTED BY THE PARKS AND WILDLIFE COMMISSION OF THE STATE OF COLORADO THIS 19TH DAY OF NOVEMBER, 2020.

**APPROVED:
Marvin McDaniel
Chair**

**ATTEST:
Marie Haskett
Secretary**